BIOLOGICAL ASSESSMENT OF THE KLAMATH PROJECT'S CONTINUING OPERATIONS ON SOUTHERN OREGON/NORTHERN CALIFORNIA ESU COHO SALMON AND CRITICAL HABITAT FOR SOUTHERN OREGON/NORTHERN CALIFORNIA ESU COHO SALMON

U.S. Bureau of Reclamation Mid-Pacific Region Klamath Area Office Klamath Falls, Oregon

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1.0 INTRODUCTION

The Bureau of Reclamation (Reclamation) is the responsible Federal agency for operation of the Klamath Project (Project). Operation of the Project has been the subject of numerous previous consultations with the U.S. Fish and Wildlife Service (Service) and one with the National Marine Fisheries Service (NMFS) under Section 7 of the Endangered Species Act (ESA). Severe drought conditions in 1992 and 1994 and resultant associated shortages in project water supplies coupled with the 1997 listing of the southern Oregon/northern California (SONCC) coho salmon, *Oncorhynchus kisutch*, as threatened in the Klamath River downstream from the Project led to a review of Reclamation's operations. This biological assessment (BA) describes the effects on federally-listed species (i.e., coho salmon) and its designated critical habitat from on-going operation of the project based on historic operations, as described in this BA. The biological opinion (BO) addressing this BA and any subsequent BA amendments will be among the information that will inform the development of alternatives of the long-term operations plan and environmental impact statement (EIS). Reclamation is developing a long-term operations plan and EIS for the Project. The preferred alternative for implementation from the long-term operations plan would be the subject of a separate future ESA consultation.

This BA describes the needs of anadromous fish with emphasis on SONCC coho salmon. It was developed using the best available scientific and commercial information on anadromous fish in the Klamath River.

Coho salmon were listed as threatened on June 6, 1997 (NMFS 1997). The NMFS published a final rule designating critical habitat for SONCC coho salmon in May, 1999 (NMFS 1999a). Designated critical habitat for SONCC coho salmon encompasses accessible reaches of all rivers (including estuarine areas and tributaries) between the Mattole River in California and the Elk River in Oregon. Critical habitat includes all waterways, substrate, and adjacent riparian zones below longstanding, naturally impassable barriers. The areas upstream from Iron Gate Dam (IGD) (river mile 190) were not proposed critical habitat because areas downstream were considered sufficient for the conservation of the species.

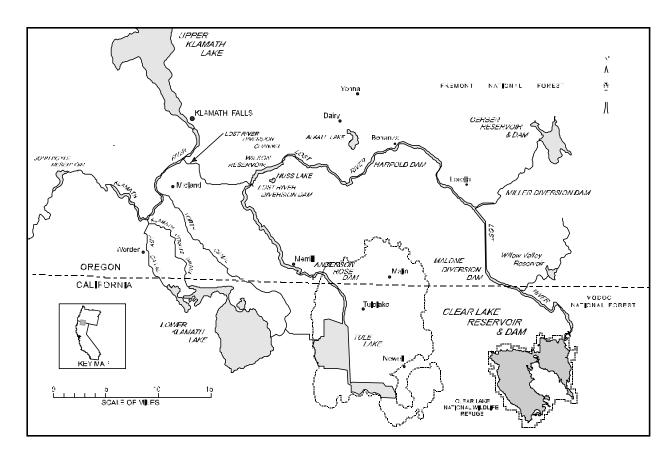
Reclamation has not evaluated whether the action that is the subject of this BA is consistent with its trust responsibility to Klamath Basin Indian Tribes. There are several important scientific reports and analyses (e.g., Phase II flow study) currently not available to Reclamation concerning threatened coho salmon, their habitat, and water quality as it relates to appropriate river flows that may be necessary to operate the Project consistent with the trust responsibility to Klamath Basin Indian Tribes. When this additional information becomes available, Reclamation intends to consider it during the development of the Project operations plans and include it in subsequent consultations with NMFS, as appropriate.

2.0 KLAMATH PROJECT DESCRIPTION

2.1 General Operations

The Project develops a water supply used for irrigation of approximately 220,000 acres in three counties in south-central Oregon and northeastern California. The location of the Project is shown on Figure 1. The Project delivers water primarily from Upper Klamath Lake in the headwaters of the Klamath River Basin and Gerber and Clear Lake Reservoirs in the Lost River watershed. A detailed description of Project operations was included in the 1992 BA for Long-Term Operations of the Klamath Project (Reclamation 1992) and the report describing historic project operation (Reclamation 2000a).

Figure 1. Klamath Project-location map



2.2 Project Authorities and Institutional Restraints

There are authorities, responsibilities and obligations that affect or influence Project operations. These include:

1) Project construction was authorized by the Secretary of the Interior on May 15, 1905, in accordance with the Reclamation Act of 1902. The Act of February 9, 1905 provides; "*The*

Secretary of the Interior is hereby authorized in carrying out any irrigation project that may be undertaken by him under the terms and conditions of the national reclamation act and which may involve the changing of the levels of Lower or Little Klamath Lake, Tule or Rhett Lake, and Goose Lake, or any river or other body of water connected therewith, in the States of Oregon and California, to raise or lower the level of said lakes as may be necessary..."

- 2) The Klamath River Compact of 1957 entered into between the states of Oregon and California and approved by the U.S. Congress which established goals and objectives for the development and management of water resources of the Klamath River Basin.
- FERC license, Project No. 2082, establishes terms and conditions for operation of the Eastside and Westside Powerplants at Link River Dam, J.C. Boyle, Copco No. 1 and No. 2, and Iron Gate hydroelectric projects and Keno Dam, all of which are operated by PacifiCorp in accordance with its FERC license. This license sets certain minimum flows for the Klamath River at IGD (Table 1). Minimum flows, however, are subject to water availability and senior water rights. Pursuant to a 1956 contract with Reclamation, PacifiCorp operates Link River Dam and its appurtenant power generation facilities. Reclamation and PacifiCorp entered into a Letter Agreement on June 5, 1997, to clarify for FERC that PacifiCorp was operating Link River Dam pursuant to Reclamation authority under the 1956 contract, because the 1997 Klamath Project operations plan required Klamath River flows that were both greater and less than those included in PacifiCorp's FERC license. The Agreement has been extended each year to include that year's operation.

Table 1. FERC instantaneous minimum flows at Iron Gate Dam.

| Month | Flow (cfs) | Month | Flow (cfs) | Month | Flow (cfs) |
|-------|------------|-----------|------------|----------|------------|
| April | 1,300 | August | 1,000 | December | 1,300 |
| May | 1,000 | September | 1,300 | January | 1,300 |
| June | 710 | October | 1,300 | February | 1,300 |
| July | 710 | November | 1,300 | March | 1,300 |

- 4) Endangered Species Act Project operations affect four threatened and endangered species including the Lost River and shortnose sucker, SONCC coho salmon and bald eagle. In 1992 and 1994, Service issued BOs on the effects of the Project on the endangered suckers and bald eagles. The Service provided "reasonable and prudent alternatives" (RPAs) regarding water elevations in project reservoirs that would allow Project operation to continue without jeopardy to the listed species. A 1996 ESA consultation was on PacifiCorp and New Earth activities, as permitted by Reclamation (Service 1996a).
- 5) The United States has a trust responsibility to protect tribal trust resources. In general, the trust responsibility requires the United States to protect tribal fishing, gathering, hunting, and water rights, which are held in trust for the benefit of the tribes. Reclamation is obligated to

ensure that Project operations not interfere with the tribes' senior water rights. With respect to the tribes' fishing rights, Reclamation must, pursuant to its trust responsibility and consistent with its other legal obligations, prevent activities under its control that would adversely affect those rights, even though those activities take place off reservation. Fishery and other resources in the Klamath River and Upper Klamath Lake provide religious, cultural, subsistence, and commercial support values for the Klamath Basin Indian tribes. The Klamath Basin Indian tribes include the Klamath, Hoopa Valley, Karuk, and Yurok Tribes.

- 6) Reclamation has contractual obligations to Project water users to provide water primarily for domestic and irrigation uses. The contracts for the majority of the Project area define this obligation as the amount of water necessary to meet the reasonable beneficial use of water for irrigation. Approximately 220,000 acres of agricultural lands are served by the Klamath Project.
- 7) Refuge Water Supplies Four national wildlife refuges lie adjacent to or within Project boundaries--Lower Klamath, Tule Lake, Clear Lake, and Upper Klamath Lake National Wildlife Refuges. The refuges either receive water from, or are associated with Project facilities.

2.3 KPOPSIM Model and Project Operation

Reclamation developed a water accounting spreadsheet model (KPOPSIM) that simulates project operations to help evaluate the impacts of varying water deliveries to overall project operations. It defines the available water supply including monthly runoff into Upper Klamath Lake and water demands at various locations. In addition, estimates of flow accretions downstream of project facilities have been developed. Criteria for operations, including administrative, legislative, legal, or contractual requirements, are incorporated into the model. Using the model, monthly estimates of water deliveries to the various users, reservoir releases, instream flows at specific locations, reservoir storage, Upper Klamath Lake levels and pumping quantities can be determined. The model allows alternative operation scenarios to be analyzed with key operations indicators used to determine the ability of the project to meet various water users' demands. Detailed description of the model components, inputs, and assumptions are found in CH2M Hill (1997). The model has been presented for preliminary review and comment, and will undergo further review and refinement. The model is based on 37 years (1961 through 1997) of hydrological record, and uses expected comparable preceding year types to predict outcomes.

2.4 Project History and Operation

Project facilities, contracts, water rights and operation are described in the 1992 BA (Reclamation 1992) and the report on historic operation (Reclamation 2000a). They are also described in the 1995 and 1997 Regional Solicitor's memorandums.

Table 2 describes historic operation of the project data regarding Klamath River flows from 1961 through 1997. This period encompasses the time when existing project features/facilities have been in operation and it is the period of hydrological and project operation records incorporated into the water accounting spreadsheet model (KPOPSIM) for the Project.

Table 2. Historic Iron Gate Dam flows (1961 through 1997-- values in cfs).

| | | | ge Water Yo | | | Below Avera | ge Water Y | ears |
|-----------|---------|---------|-------------|----------|---------|-------------|------------|----------|
| Time Step | Maximum | Minimum | Average | St. Dev. | Maximum | Minimum | Average | St. Dev. |
| Oct | 3353 | 1329 | 1912 | 586 | 2511 | 1308 | 1592 | 345 |
| Nov | 5254 | 1337 | 2547 | 1071 | 2986 | 1324 | 1999 | 621 |
| Dec | 6735 | 1387 | 2987 | 1213 | 6653 | 1435 | 2835 | 1507 |
| Jan | 9553 | 1127 | 3249 | 1785 | 9489 | 1334 | 3166 | 2337 |
| Feb | 9150 | 910 | 4143 | 2244 | 5656 | 1546 | 2532 | 1156 |
| Mar 1-15 | 12447 | 1953 | 4864 | 2851 | 5017 | 1439 | 2501 | 1006 |
| Mar 16-31 | 9219 | 2101 | 5268 | 2008 | 3682 | 1748 | 2391 | 591 |
| Apr 1-15 | 9254 | 1781 | 4805 | 1906 | 3067 | 1455 | 2009 | 587 |
| Apr 16-30 | 7205 | 1629 | 3860 | 1179 | 2493 | 1305 | 1701 | 426 |
| May 1-15 | 5005 | 1730 | 3383 | 1088 | 2083 | 1010 | 1351 | 372 |
| May 16-31 | 6247 | 1026 | 2761 | 1329 | 1714 | 1003 | 1188 | 228 |
| Jun 1-15 | 4495 | 760 | 1764 | 1150 | 1480 | 728 | 912 | 230 |
| Jun 16-30 | 2084 | 742 | 1031 | 365 | 1295 | 696 | 806 | 163 |
| Jul 1-15 | 2194 | 705 | 870 | 327 | 940 | 709 | 758 | 69 |
| Jul 16-31 | 1122 | 680 | 772 | 107 | 1023 | 682 | 784 | 94 |
| Aug | 1208 | 1011 | 1049 | 46 | 1094 | 701 | 995 | 104 |
| Sep | 2052 | 1035 | 1457 | 206 | 1428 | 725 | 1272 | 184 |

Table 2. Continued

| | 5 Dry Water Years | | | | 2 Critical Dry Water Years | | | |
|-----------|-------------------|---------|---------|----------|----------------------------|---------|---------|----------|
| Time Step | Maximum | Minimum | Average | St. Dev. | Maximum | Minimum | Average | St. Dev. |
| Oct | 1382 | 852 | 1094 | 220 | 937 | 904 | 920 | 16 |
| Nov | 1390 | 873 | 1218 | 189 | 915 | 909 | 912 | 3 |
| Dec | 3903 | 889 | 2290 | 1305 | 944 | 914 | 929 | 15 |
| Jan | 4348 | 888 | 2588 | 1307 | 1191 | 1011 | 1101 | 90 |
| Feb | 2217 | 747 | 1554 | 505 | 730 | 525 | 627 | 103 |
| Mar 1-15 | 2790 | 725 | 1683 | 817 | 712 | 501 | 607 | 106 |
| Mar 16-31 | 2148 | 724 | 1464 | 545 | 572 | 521 | 547 | 26 |
| Apr 1-15 | 1767 | 728 | 1183 | 381 | 843 | 569 | 706 | 137 |
| Apr 16-30 | 1325 | 754 | 1039 | 241 | 636 | 574 | 605 | 31 |
| May 1-15 | 1025 | 761 | 968 | 104 | 741 | 525 | 633 | 108 |
| May 16-31 | 1039 | 924 | 996 | 41 | 714 | 501 | 608 | 106 |
| Jun 1-15 | 931 | 712 | 782 | 77 | 706 | 476 | 591 | 115 |
| Jun 16-30 | 735 | 612 | 700 | 45 | 702 | 536 | 619 | 83 |
| Jul 1-15 | 739 | 547 | 669 | 76 | 572 | 429 | 501 | 71 |
| Jul 16-31 | 742 | 542 | 678 | 75 | 575 | 427 | 501 | 74 |
| Aug | 1033 | 647 | 824 | 152 | 636 | 398 | 517 | 119 |
| Sep | 1048 | 749 | 953 | 112 | 906 | 538 | 722 | 184 |

Historic Project operation has been influenced by events and actions such as: (1) varying hydrological conditions in the watershed from year to year; (2) changes in the Klamath River watershed and lands adjacent to Upper Klamath Lake; (3) changes in agricultural cropping patterns; (4) changes in national wildlife refuge operations; (5) previous consultations under Section 7(a)(2) of the ESA; (6) increased scientific understanding of fish habitat needs has led to a better understanding of trust responsibilities for

Klamath Basin Indian tribes, both upstream and downstream of the project; and (7) its obligations and responsibilities described in the July 25, 1995 and January 9, 1997 Regional Solicitor's memorandum

2.5 Water Year Type Description and Development

"Water Year Type" refers to the type of water year predicted based upon hydrologic conditions that vary from year to year. These conditions determine the volume and timing of water available for Project use. Annual operation plans are developed in response to the water year type. Annually, water year types are determined on April 1 based on Natural Resource Conservation Service (NRCS) forecasts, and revised monthly thereafter based on these forecasts.

Thirty-seven years (1961-1997) of historic April through September net inflow data to Upper Klamath Lake (using 1996 bathymetric data) were used in statistical analyses that shaped the definition of water year types. The net inflow data was found to have a normal distribution with an arithmetic mean (average) of 500,400 acre-feet (af) and a standard deviation of 187,600 af. This suggests that approximately 68% of the water year types have an inflow that is within the range of 500,400 +/- 187,600 af. The "above average" water year type is defined as any water year with an April-September net inflow of over 500,400 af. The average inflow, less one standard deviation, equals 312,800 af. A "below average" water year type is defined as having an inflow between 500,000 af and 312,800 af.

Subtracting the standard deviation again from 312,800 results in a value lower than the driest year on record, so some other methodology was needed to determine the delineation between "dry" and "critical" water year types. Percentile ranking of the net inflow data show that the third percentile falls at 185,000 af, and this value was used for the dry water year indicator. A "critical dry" water year type is defined as having an inflow less than 185,000 af.

In summary, the net inflows for the four water year types (April through September) are: above average >500,400 af; below average 312,800-500,400 af; dry 185,000-312,800 af; and critical <185,000 af.

2.6 Project Operation Description

Since 1995, Reclamation has operated the Klamath Project according to an annual operations plan. Each of these years were above average water year conditions. The most recent annual operations plan is dated April 26, 2000 and covers the period of April 1, 2000 through March 31, 2001. The annual operation plans have been developed to assist Reclamation in operating the Klamath Project consistent with its obligations and responsibilities, given varying annual hydrological conditions. The relationship between forecast inflow for plan development and actual inflow in September can be illustrated with the 2000 operations. Forecasted inflow in April was 397,000

¹ Due to the relatively small sample size, the same delineation between dry and critical is achieved by using the 5th percentile as well as the 3rd percentile.

ac ft (Reclamation 2000b). However, the April to September 2000 inflow to upper Klamath Lake was 508,400 ac ft.

From 1961 through 1994, prior to increased scientific understanding of fish habitat requirements, Project operation decisions for flows downstream from IGD were made in coordination with PacifiCorp with primary consideration for current inflow, projected runoff, and projected irrigation and refuge needs. Reclamation generally deferred to PacifiCorp's FERC license flow schedule requirements when sufficient water supply was available. However, the historic flow data contained in Table 2 illustrates that actual flows resulted more from hydrologic constraints and deliveries for agricultural and refuge uses. The data in Table 2 also illustrate a lack of water storage capability within the Project.

2.6.1 October - March

Irrigation and refuge water demands from October through March were relatively nominal, and releases from IGD were primarily the result of filling Upper Klamath Lake while maintaining downstream flows and meeting flood control purposes. When releases exceeded the FERC minimum of 1300 cfs during this period², it was a result of releasing inflow to maintain flood control elevation in Upper Klamath Lake. The difference between water year types is evident from the historic record for this period.

2.6.2 April - June

April through June is a transition period encompassing the recession of snow pack runoff and the onset of summer irrigation demand. The timing of runoff is highly dependant on weather and snow pack conditions. Upper Klamath Lake is operated to fill in accordance to flood control criteria and considering the projected runoff from remaining snow pack. Inflow to Upper Klamath Lake in excess of filling and diversion needs is released at Link River Dam. Link River Dam releases and down stream accretions constitute the flows at IGD. Typically there is a short time lapse or delay between late winter low elevation runoff and the onset of higher elevation snow melt. This delay has often resulted in a temporary reduction of flow at IGD. These fluctuations in flow are dependant on weather conditions that affect snow melt. Figure 2 illustrates these conditions.

2.6.3 July - September

Snow pack has generally melted and runoff ceased prior to this period. Inflow to Project reservoirs is the result of springs, stream flow and occasional summer storms. During this period, the Project draws upon reservoir storage in addition to inflow to provide irrigation for crop production, meet refuge needs and maintain flows in the Klamath River.

² The FERC minimum flow is an instantaneous value; when operating to meet an instantaneous value, the average flow is generally 20 to 50 cfs above the minimum value.

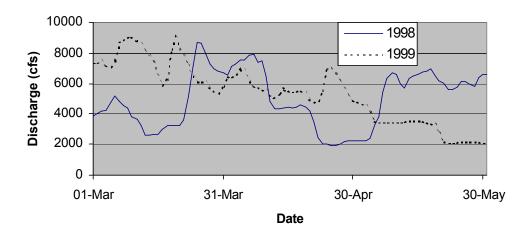


Figure 2. Klamath River Flows (CFS) Below Iron Gate Dam (1998-1999)

2.7 Klamath River Flows Below Iron Gate Dam

Table 2 contains historical data (1961 through 1997) for IGD flows computed using U.S. Geological Survey (USGS) daily flow records for the period of operation encompassed by this BA. This table summarizes the historical minimum, maximum and average flows for the 17 time steps for each water year type (critical dry, dry, below average and above average). USGS data for historical flow at IGD are provided in daily cubic feet per second (cfs). Values for average monthly (or half-monthly) flow were developed for every time step in the period of record. These values were then aggregated by water year type. For example, consider the "dry" water year type and the "October" time step. Five years in the period of record are designated as "dry". The five average flow values for Octobers in "dry" water year types can be considered together to calculate an overall average for Octobers in dry water year types. Among these five values is also a lowest and highest, and these are used as the maximum and minimum values that appear in the table. This approach was used for every time step and water year type to create Table 2.

Figures 3a, 3b, 3c, and 3d graph the data in Table 2. The graphs have boxes whose upper and lower bounds represent the average + 1 standard deviation and the average -1 standard deviation respectively, and lines running up and down from the boxes which represent the magnitude of the maximum and minimum values used to compute the average and standard deviation.

2.7.1 Above Average Water Year (See Figure 3a.)

Above average water years occurred in 19 of the 37 hydrologic years utilized for this BA (51.3%). The minimum value for the time steps ranged from 680 cfs in the later part of July to

2,101 cfs in the later part of March. The average value for each time step ranged from 772 cfs in the later part of July to 5,268 cfs in the later part of March.

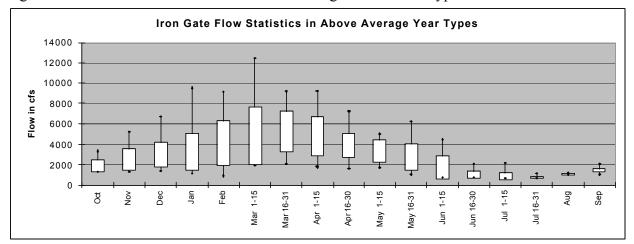


Figure 3a. Iron Gate Flow Statistics—Above Average Water Year Types

2.7.2 Below Average Water Year (See Figure 3b.)

Below average water years occurred in 11 of the 37 hydrologic years utilized for this BA (29.7%). The minimum time step flow ranged from 682 cfs in the later part of July to 1748 cfs in the later part of March. The average time step flow average ranged from 758 cfs in the later part of July to 3166 cfs in January.

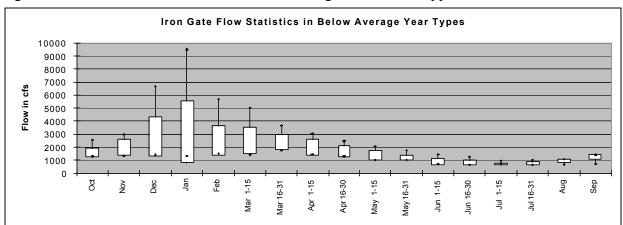


Figure 3b. Iron Gate Flow Statistics–Below Average Water Year Types

2.7.3 Dry Water Year (See Figure 3c.)

Dry water years occurred in 5 of the 37 hydrologic years utilized for this BA (13.5%). The minimum time step flow ranged from 542 cfs in the later part of July to 924 cfs in the later part of May. The average time step flow ranged from 669 cfs in the later part of July to 2588 cfs in January.

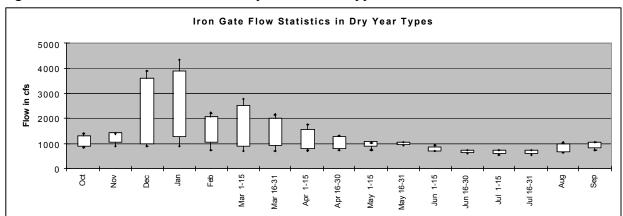


Figure 3c. Iron Gate Flow Statistics–Dry Water Year Types

2.7.4 Critical Dry Water Year (See Figure 3d.)

Critical dry water years occurred in 2 of the 37 hydrologic years utilized for this BA (5.5%). The minimum time step flow ranged from 398 cfs in August to 1011 cfs in January. The average time step flow ranged from 501 cfs in July to 1101 cfs in January.

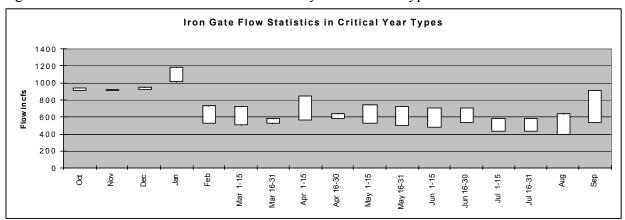


Figure 3d. Iron Gate Flow Statistics-Critical Dry Water Year Types

2.8 Agricultural and Refuge Water Use

Water is diverted from several sources and delivered to Project facilities for agricultural crop production and fish and wildlife use on national wildlife refuges located within the Project service area. Table 3 summarizes the water volumes delivered to support these uses for the portion of the Project service area served by water deliveries from Upper Klamath Lake.

Table 3. Crop and Refuge Water Use from Upper Klamath Lake (1961 through 1999–values in thousands of acre-feet)

| | 19 Abo | ve Average Wat | ter Years | 11 Below Average Water Years | | | |
|-----------|---------|----------------|-----------|------------------------------|---------|---------|--|
| Time Step | Maximum | Minimum | Average | Maximum | Minimum | Average | |
| October | 28.9 | 6.58 | 17.78 | 27.77 | 12.34 | 18.53 | |
| November | 15.86 | .49 | 6.78 | 14.25 | 2.28 | 6.81 | |
| December | 17.28 | .39 | 8.68 | 16.43 | 1.52 | 8.5 | |
| January | 22.74 | 5.43 | 12.43 | 23.57 | 6.24 | 13.79 | |
| February | 17.64 | 2.33 | 7.28 | 11.10 | 2.94 | 8.03 | |
| March | 12.87 | .3 | 4.69 | 10.68 | 1 | 6.07 | |
| April | 52.85 | 5.49 | 21.14 | 52.85 | 21.92 | 36.17 | |
| May | 76.70 | 28.95 | 55.15 | 81.83 | 50.55 | 65.49 | |
| June | 103.54 | 45.33 | 81.72 | 102.05 | 73.11 | 86.17 | |
| July | 105.38 | 75.33 | 91.35 | 104.55 | 75.37 | 93.25 | |
| August | 87.20 | 47.71 | 74.63 | 88.58 | 36.08 | 71.50 | |
| September | 61.45 | 34.63 | 48.09 | 60.95 | 40.15 | 48.76 | |

Table 3. Continued

| | 5 | Dry Water Year | rs | 2 Critical Dry WaterYears | | |
|-----------|---------|----------------|---------|---------------------------|---------|---------|
| Time Step | Maximum | Minimum | Average | Maximum | Minimum | Average |
| October | 29.13 | 8.83 | 20.50 | 31.17 | 14.62 | 22.90 |
| November | 16.52 | 1.5 | 6.15 | 9.51 | 5.57 | 7.54 |
| December | 17.09 | 6.15 | 11.99 | 20.33 | 15.26 | 17.80 |
| January | 20.67 | 9.33 | 13.72 | 19.70 | 11.14 | 15.42 |
| February | 12.12 | 2.23 | 7.27 | 12.60 | 7.35 | 9.98 |
| March | 17.99 | 1.75 | 10.15 | 16.30 | 11.07 | 13.69 |
| April | 67.32 | 27.11 | 41.53 | 63.63 | 57.64 | 60.64 |
| May | 58.73 | 37.60 | 50.47 | 90.12 | 51.50 | 70.81 |
| June | 91.75 | 70.99 | 81.70 | 87.66 | 78.67 | 83.17 |
| July | 99.81 | 87.40 | 95.28 | 103.77 | 58.25 | 81.01 |
| August | 83.48 | 76.26 | 79.37 | 90.84 | 64.91 | 77.88 |
| September | 66.07 | 49.63 | 58.56 | 33.46 | 32.15 | 32.81 |

3.0 ENDANGERED SPECIES ACT

3.1 Endangered Species Consultation History

In 1995, Reclamation conferred with the NMFS regarding effects of the 1995 Klamath Project Operations Plan on Klamath Mountains Province steelhead (*O. mykiss*) which was proposed for listing at that time. On April 7, 1995, NMFS sent Reclamation a letter of concurrence stating that the Project's operations for 1995 were not likely to jeopardize Klamath Mountains Province steelhead. The concurrence was based on: 1) an expectation that 1995 Project operations would meet the minimum flow schedule outlined in the IGD FERC license; and 2) an understanding that proposed operation of the Project included development and implementation of a long-term operating plan for the Project that would fully consider the needs of anadromous fish downstream from IGD. Subsequent to April 7, 1995, Reclamation revised the schedule and scope of the long-term operations plan.

Reclamation coordinated with NMFS regarding 1996 Project operations, including the downstream flows that were implemented that year. A technical review was provided by NMFS of Reclamation's memoranda supporting the 1996 Klamath Project Operations Advisory. NMFS provided similar coordination for the 1997 Annual Operations Plan.

Reclamation coordinated with NMFS regarding the 1998 Project operations and its consequences on threatened coho salmon, the proposed Klamath Mountain Province steelhead and candidate species chinook salmon (*O. tshawytscha*). On February 11, 1998, Reclamation requested formal consultation on coho salmon pursuant to the ESA for the 1998 Project operations. On April 1, 1998, Reclamation provided a BA to NMFS on coho salmon pursuant to ESA for the 1998 Project operations (Reclamation 1998). The 1998 Project operations met or exceeded the minimum flow schedule for the Klamath River at IGD as required by the FERC license, August and September excepted.

In March 1999, Reclamation submitted a draft Environmental Assessment (EA) on the 1999 Project operations to NMFS. The preferred alternative in the 1999 EA was virtually identical to the Project operations described in the 1998 BA. NMFS agreed that for the purposes of ESA Section 7 consultation, the 1998 BA adequately described proposed 1999 Project operation and potential impact to coho salmon. NMFS delivered a draft BO to Reclamation regarding the 1999 Project operations in July 1999 (NMFS 1999b). Reclamation provided a written supplement to the EA/proposed action (i.e., flows higher than the 1998 Plan minimums). NMFS issued a BO on the amended proposed action and concluded that the amended proposed action was not likely to jeopardize SONCC coho salmon. The 1999 BO acknowledged the close operational relation between the Project and PacifiCorp's IGD and accordingly the incidental take statement authorized PacifiCorp's IGD operations pursuant to Reclamation's 1999 Plan.

In November 1999, Reclamation provided funding to the Bureau of Indian Affairs and cooperated with Utah State University (USU), USGS, and the Service to examine incremental changes in flow and available total habitat (microhabitat plus macrohabitat) in the Klamath River. Dr. Thom Hardy is with the Institute for Natural Systems Engineering (INSE) of USU and he is the principal investigator for Phase II. Reclamation anticipates that the results of Phase II analyses will be used in future

Section 7 Consultations and for the long-term operations plan EIS.

On January 31, 2000, USU informed Reclamation that the Phase II instream flow report would not be completed until late 2000³. However, Reclamation's ESA coverage on coho salmon expired April 1, 2000. Reclamation sent a letter, dated September 14, 2000, to NMFS requesting an updated species list. On September 25, 2000, NMFS provided Reclamation with a list of Federally listed species and critical habitat that may occur downstream of IGD on the Klamath River. This BA describes the Project's effects on those species. This BA is intended to cover the time period from when a BO is issued by NMFS until that BO is superceded by another consultation.

4.0 PROPOSED ACTION

Reclamation proposes ongoing operation of the Klamath Project. A detailed description of project operations is presented in the BA prepared in 1992 (Reclamation 1992) and the report describing historic project operation (Reclamation 2000a). The IGD flow releases summarized in Table 4 are the average minimum flows for each time step taken from historic operations (Table 2). Reclamation proposes to operate the project to meet these minimum or greater flows, depending on water year type. In addition, Reclamation will work to develop a plan of closer operational coordination and data sharing with PacifiCorp to reduce the scope and impacts of depressed flows that occur during the April to June period (Figure 2). For purposes of this BA, the action area is defined as the mainstem Klamath River downstream from IGD (river mile190), in northern California.

4.1 PacifiCorp Hydrofacilities Operations

PacifiCorp operates facilities to generate hydroelectrical power at the Westside and Eastside Plants at Link River Dam, Keno Dam, J. C. Boyle Dam, Copco No. 1 and Copco No. 2 Dams, and IGD. This operation is in accordance with Reclamation's annual operations plan for the Project, FERC license requirements, and the applicable Service BO for Upper Klamath Lake levels (T. Olson, PacifiCorp pers. comm. 1998). During the last 39 years, project operations pursuant to the contract between Reclamation and PacifiCorp have been influenced by the FERC license minimum flow schedule for IGD (FPC 1961). During below average and above average water years, IGD releases usually exceeded the FERC minimums during the fall and winter while during dry years releases occasionally dropped below the minimums particularly during the summer months. In critically dry years (i.e., 1992 and 1994), releases were less than the FERC minimums almost every month of the year. Between 1962 and 1992, the FERC minimum flows were violated about 30 percent of the total number of months in this period.

³ Presently, the Phase II report is scheduled to be finalized in early 2001.

Table 4. Proposed average minimum flows at Iron Gate Dam on the Klamath River.

| Time Step | Above Average Water Years | Below Average Water Years | Dry Water Years | Critically Dry Water Years |
|-----------|------------------------------|------------------------------|-----------------|-------------------------------|
| Oct | 1329 | 1308 | 852 | 904 |
| Nov | 1337 | 1324 | 873 | 909 |
| Dec | 1387 | 1435 | 889 | 914 |
| Jan | 1127 | 1334 | 888 | 1011 |
| Feb | 910 | 1546 | 747 | 525 |
| Mar 1-15 | 1953 | 1439 | 725 | 501 |
| Mar 16-31 | 2101 | 1748 | 724 | 521 |
| Apr 1-15 | 1781 | 1455 | 728 | 569 |
| Apr 16-30 | 1629 | 1305 | 754 | 574 |
| May 1-15 | 1730 | 1010 | 761 | 525 |
| May 16-31 | 1026 | 1003 | 924 | 501 |
| Jun 1-15 | 760 | 728 | 712 | 476 |
| Jun 16-30 | 742 | 696 | 612 | 536 |
| Jul 1-15 | 705 | 709 | 547 | 429 |
| Jul 16-31 | 680 | 682 | 542 | 427 |
| Aug | 1011 | 701 | 647 | 398 |
| Sep | 1035 | 725 | 749 | 538 |

4.2 Klamath River Anadromous Fish Action Items

The following action items are included in the proposed Federal action that is the subject of this BA. These action items have been developed by Reclamation to continue ongoing data collection efforts or incorporate ongoing activities into the proposed action. They are intended to assist recovery of the SONCC coho salmon.

4.2.1 Mainstem Klamath River Juvenile Emigration Monitoring

Reclamation will provide funding for a cooperative program to monitor emigrating anadromous fish status downstream of IGD. Reclamation will assist with annual funding of the Big Bar monitoring site. This monitoring program has been conducted since 1989 by the Service, Coastal California Fish and Wildlife Office (CCFWO) and has been partially funded by the Klamath River Task Force (Task Force). Temporal abundance indices for various salmonid species will be developed and used in evaluating the effects of project operations. The objective of this project is to continue the monitoring of juvenile chinook salmon, coho salmon, and steelhead populations emigrating in the mainstem Klamath River. Information collected will be used to estimate annual abundance, natural and hatchery composition, peak emigration timing, size, health, and age class of juvenile salmonids. In

addition, data are collected on other fish species including chum salmon, rainbow and brown trout, American shad, green sturgeon, river and Pacific lamprey.

4.2.2 Water Supply Initiative

In 1996, Reclamation's Klamath Basin Area Office (KBAO) entered into a partnership with the Oregon Water Resources Department (OWRD), the California Department of Water Resources (CDWR), and the Klamath River Compact Commission (KRCC) to explore options to increase water supplies in the Klamath River Basin. The need to increase water supplies has resulted from a need to provide water for federally-listed threatened and endangered fishes in the Klamath River and Upper Klamath Lake and to meet the Federal trust obligation to Klamath Basin Indian tribes. These needs have reduced the ability of Reclamation to provide water to agriculture and national wildlife refuges. On July 15, 1998, the Klamath Tribes and certain Project irrigation interests requested in a letter that the Department of the Interior study certain water supply augmentation projects in the Klamath Basin that could, if implemented, satisfy the needs of all water users and bring water supply and demand into balance.

Potential solutions could include actions that collectively provide operations flexibility, i.e., new storage facilities (on stream or off stream), raising existing dams, agriculture demand management, water import/export opportunities, operational changes, groundwater pumping, reducing evaporation/seepage, and habitat restoration.

A final draft report was released in July 1998. It describes the options that appear feasible for additional study, based on information currently available. The following options are being actively investigated by KBAO. Additional studies will be conducted as funding and resources become available.

4.2.2.1 Raise Upper Klamath Lake

Reclamation's Technical Service Center (TSC) in Denver, under a service agreement with KBAO, has conducted an appraisal level study of raising the maximum operating water surface of Upper Klamath Lake by up to 2 feet (to elevation 4145.3). Two alternatives are being considered: 1) construction of new dikes and sea walls and modification of existing dikes to contain the lake within its current boundaries, and 2) acquisition of lands inundated by raising the lake without structural construction or modification to contain it within current boundaries.

The Appraisal Study Report (December 2000) estimated a cost of \$125 million and \$129 million for options 1 and 2, respectively. Based on these findings, a feasibility study on raising the lake is recommended and will be undertaken by Reclamation as part of the Klamath Basin Water Supply Enhancement Act (P.L. 106-498).

4.2.2.2 *Groundwater Investigations*

While knowledge of local groundwater conditions is increasing, a comprehensive study of the groundwater system in the Klamath Basin is needed. The ability of this resource to sustain existing

uses and to accommodate additional development is not well understood, and there is substantial uncertainty about the extent to which groundwater development will impact surface water resources throughout the basin. In FY 1998, OWRD and the USGS began a cooperative groundwater investigation of the basin. Objectives of the study are to develop a quantitative conceptual understanding of the system, construct numerical models that accurately simulate the system, describe the system through reports and presentations, and use hydrologic models to help determine optimal management alternatives. The study is scheduled for completion in FY 2005. Reclamation will continue to support and provide funding for completion of this study.

In FY 1999, KBAO entered into a cooperative agreement with OWRD to implement a groundwater development program in the Klamath and Lost River Basins in Oregon. The program is intended to assess the feasibility of obtaining supplemental water supplies for the Klamath Project. An existing well in the Shasta View Irrigation District (SVID) was pumped in the early spring of 1999 to test the underlying aquifer. Preliminary results of the test indicate good potential for high production wells in the area with low potential to interfere substantially with other wells.

KBAO has entered into a cooperative agreement with CDWR to help assess the potential for groundwater augmentation in the California portion of the Klamath and Lost River Basins. Under the agreement in FY 1999, CDWR located existing wells, correlating them with available well completion reports, took initial water level measurements where possible, identified data gaps, and compiled data obtained in digital format. Beginning in the fall of 1999 (FY 2000), CDWR is performing semiannual water level measurements on 35 of the wells over a 3-year period. The data collected will be compiled in digital format.

4.2.2.3 Raise Gerber Dam

The TSC recently completed a cursory review of existing information to determine the feasibility of raising the active storage capacity of Gerber Dam by 3 feet. The review indicates that raising the dam is a viable option for increasing water storage in the Klamath Basin, although additional studies are needed to support this determination. KBAO is developing a service agreement with the TSC to begin an appraisal study on raising the dam. This study is expected to be completed in 2001.

4.2.2.4 Agency Lake Ranch

In 1998, Reclamation acquired the 7,123-acre Agency Lake Ranch on the west side of Agency Lake at the north end of Upper Klamath Lake. The ranch property, comprised of former agricultural crop lands and pasture, is being used to store additional water for Project use which would otherwise be spilled to the Klamath River during periods of high runoff. In 2000, approximately 15,000 af of additional water was stored on the ranch. Existing dikes surrounding the ranch could be raised to store up to 35,000 to 40,000 acre-feet of spill water. A management plan is currently being developed for the Ranch.

5.0 COHO SALMON GENERAL INFORMATION

5.1 Identification

Coho salmon, also known as silver salmon because of their brilliant silver coloration in the ocean phase, can be identified from other salmon by a few unique characteristics. Unlike steelhead, coho have 13 or more anal rays (Wydoski and Whitney 1979). Coho have distinctive small irregular black spots on their back and caudal fin much like chinook salmon. The difference in spotting between the two species is coho have spots only on the upper lobe of the fin while chinook have spots on both lobes (Wydoski and Whitney 1979). Coho can also be distinguished from chinook by the color of the gums around the base of the teeth. Coho have white gums, chinook black gums (Wydoski and Whitney 1979). Juvenile coho are identified by having long anterior rays on the anal fin (Wydoski and Whitney 1979). The first three anal rays of the fin are much longer than the other rays giving the fin a sickle-shaped appearance.

In describing the species, Scott and Crossman (1973) include the following morphological characteristics of coho: vertebrae range from 61 - 69, lateral line is complete with 121 - 148 scales, pyloric caeca vary from 45 - 114, and gill rakers are rough, widely spaced, and range from 18 - 25. Some of these characteristics may change if subjected to an exotic habitat (Scott and Crossman 1973).

5.2 Distribution

Historical distribution of coho above IGD is not well known. Pre-dam investigations were focused on chinook salmon. The absence of coho sightings may be due to the earlier timing of surveys possibly missing later migrating coho. It is believed that the historical range of coho salmon below IGD included the mainstem Klamath River and tributaries including the Shasta and Scott rivers. Coho salmon still occur in the Klamath River and its tributaries (CH2M Hill 1985; Hassler et al. 1991). Between Seiad Valley and IGD, coho salmon populations are believed to occur in Bogus Creek, Shasta River, Humbug Creek, Empire Creek, Beaver Creek, Horse Creek, and Scott River (NMFS 1999b). Between Orleans and Seiad Valley, coho salmon populations are believed to occur in Seiad Creek, Grider Creek, Thompson Creek, Indian Creek, Elk Creek, Clear Creek, Dillon Creek (suspected), and Salmon River (NMFS 1999b). Finally, between Orleans and Klamath (mouth of the river), coho salmon populations are believed to occur in Camp Creek, Red Cap Creek, Trinity River, Turwar Creek, Blue Creek, Tectah Creek, and Pine Creek (NMFS 1999b). It is estimated that Shasta River presently maintains approximately 38 miles of coho habitat, which is below pre-development levels (INSE 1999). Available data suggests that existing coho salmon habitat in the Scott River now constitutes approximately 88 miles (INSE 1999). The cumulative effects of un-screened diversions, reduced flows, degraded spawning habitat, and high summer water temperatures have impacted anadromous fish production within these tributaries (INSE 1999). The Yurok fisheries program and CCFWO have collected coho salmon outmigration data for tributaries in the lower Klamath River (CCFWO 1998).

5.3 Historical Run Abundance

Coho populations within the SONCC Evolutionary Significant Unit (ESU) are substantially below historic levels (NMFS 1995). In the California portion of the ESU, 36 percent of coho streams no longer have spawning runs (NMFS 1995). In 1983, the Service estimated the annual spawning escapement to the Klamath River system ranged from 15,400 to 20,000 (Service 1983, cited in Leidy and Leidy 1984). CDFG (1994 as cited by Weitkamp et al. 1995) concluded that these estimates of coho abundance, including hatchery stocks, could be less than 6 percent of their abundance in the 1940's and have experienced at least a 70 percent decline in numbers since the 1960's. Recent coho returns have not been determined (Barnhart 1994). However, river and tributaries in the California portion of this ESU were estimated to have average recent runs of 7,080 natural spawners and 17,156 hatchery returns, with 4,480 identified as "native" fish occurring in tributaries having little history of supplementation with non-native fish (NMFS 1999b). Combining recent run-size estimates for the California portion of this ESU with Rogue River estimates provides a rough minimum run-size estimate for the entire ESU of about 10,000 natural fish and 20,000 hatchery fish (NMFS 1997 cited in NMFS 1999b).

Large hatcheries in the SONCC coho salmon ESU (e.g., Mad River, Trinity River) have released 400,000 - 600,000 coho salmon annually between 1987 and 1991 (NMFS 1999b). In addition, Cole Rivers Hatchery and Iron Gate Hatchery (IGH) released an average of about 270,000 and 150,000 coho salmon, respectively, during this period. All coho salmon hatchery programs in the California portion of this ESU have a history of transplants from areas outside of the SONCC coho salmon ESU. Although records are incomplete, the frequency and magnitude of out-of-basin-plants in this ESU appears to be relatively low (Weitcamp et al. 1995).

Klamath and Trinity Basin coho salmon runs are now composed largely of hatchery fish, although there still may be wild runs remaining in some tributaries (CDFG 1994 cited in NMFS 1999b). Because of the predominance of hatchery stocks in the Klamath River Basin, stock transfers into the Trinity Hatchery and IGH may have had a substantial impact on natural populations in the basin (NMFS 1995 cited in NMFS 1999b).

Coho returns to IGH have been recorded since 1963, and have ranged from zero fish in 1964, to 2,893 fish in 1987. In 1997, 1,872 adult coho and 302 grilse returned to IGH (M. Pisano, CDFG pers. comm. 1998). Coho returns to the Shasta River have been noted since 1934 (M. Pisano, CDFG pers. comm. 1995). The Shasta River data is limited since the weir is removed following the fall chinook run in late November. Coho continue to migrate up the Shasta River into late December, thus weir counts are incomplete. Based on these available data, Shasta River coho returns have been variable since 1934, and show a great decrease in returns for the past seven years (M. Pisano, CDFG pers. comm. 1995).

The decline of California coho salmon can be attributed to the following: stream alterations brought about by poor land-use practices, water development/diversions, the effects of periodic floods and drought, the breakdown of genetic integrity of native stocks, introduced diseases, over harvest, and climatic change (Brown et al. 1994). In separate petitions to NMFS, both Oregon Trout et al. (1993) and Pacific Rivers Council et al. (1993, cited in NMFS 1995) indicate freshwater habitat destruction

as the primary cause for the decline in coho populations. Pacific Rivers Council et al. (1993) also cited deteriorating ocean conditions, adverse effects of artificial propagation, intraspecific hybridization and interspecific hybridization with chinook salmon (Pacific Rivers Council et al. 1993 cited in NMFS 1995).

Recent reviews of Klamath River coho populations have identified these as populations of special concern; populations are low, however they are not in immediate danger of extinction (Nehlsen et al. 1991, Higgins et al. 1992, Brown et al. 1994). The observation that coho populations in the southern Oregon/northern California area are depressed relative to past abundance, and noting the large amount of hatchery production which occurs in Oregon, suggests natural populations are not self-sustaining (NMFS 1995). Although not in danger of extinction, these populations are likely to become endangered if present trends continue (NMFS 1995).

5.4 <u>Life History</u>

Adult coho migrate into the Klamath River from mid-September through mid-January (Shaw et al. 1997, USFS 1972, cited in Leidy and Leidy 1984). Fish will hold in the estuary with upstream movement triggered by increased flows due to the fall rains (Scott and Crossman 1973). Upstream movement occurs during the day (Scott and Crossman 1973). Those fish destined for IGH first arrive in early October with the greatest number of fish arriving around the first of November (FishPro 1992). Coho returns to the hatchery extend into January.

Adult coho return primarily as 3-year-old fish although some will return as 2-year-old precocious males (jacks or grilse) (Leidy and Leidy 1984). The percent of jacks within a run can vary greatly year to year. Coho jacks are not sterile and can actively spawn and fertilize eggs. In some rare cases a female may return as a 2-year-old (Scott and Crossman 1973). In the Klamath system, coho normally spawn in tributary streams from November through February (peaking in January) (Leidy and Leidy 1984). However, coho salmon have been observed spawning in side channels, tributary mouths and shoreline margins of the mainstem Klamath River between Independence Creek (river mile 86) and Beaver Creek (river mile 150) (T. Shaw, Service, Service pers. comm. 1996). Typically all returns to the IGH are ready to spawn by the first of January (Fish Pro 1992). Coho, like chinook salmon, die soon after spawning.

Once spawning is complete, eggs will incubate in the gravel for about seven weeks before hatching (Scott and Crossman 1973). The time period for egg incubation in the Klamath system is from November through March (Leidy and Leidy 1984, Weitcamp et al. 1995). Fish will remain in the gravel as alevins for about 2 to 3 weeks until the yolk is absorbed, then emerge as free-swimming, actively feeding fry (Scott and Crossman 1973). Emergence typically occurs from February to mid-May (Leidy and Leidy 1984, Weitcamp et al. 1995). The peak downstream movement usually occurs between April and May (Leidy and Leidy 1984).

In California, most young coho remain in freshwater for at least one year before migrating to the ocean (Moyle 1976). In some cases however, fry may migrate to the ocean without rearing in freshwater (Scott and Crossman 1973). Other fish may never migrate to the ocean, but become residuals which mature but never spawn (Scott and Crossman 1973).

Juvenile coho will initially take up residence in shallow, gravel areas near the streambank (Scott and Crossman 1973). Later in the summer fish will move into deeper pools seeking slow moving water and structure for cover.

Fish activity, feeding, and growth rates are dependent on water temperature. Preferred rearing temperatures of 12 to 14 °C (Bell 1990) allow fish to grow quickly as they feed primarily on insects (Scott and Crossman 1973). Young coho will also eat other smaller fish when available.

In the spring, following their first winter, yearling coho will leave their freshwater habitat and migrate to the ocean. The behavior of the fish is to travel in small schools mainly at night (Scott and Crossman 1973). Timing of migration varies between individuals based on physiological development and fish size, and other variables such as photoperiod, stream flows, and water temperature (Craig 1994). Rate of downstream migration appears to be related to size; larger fish travel faster (Service 1992).

Klamath River basin coho will outmigrate from February through mid-June (Leidy and Leidy 1984, Weitcamp et al. 1995). Trapping on the Klamath River mainstem at Big Bar during the spring of 1994 collected juvenile coho from March through June with peak numbers observed in mid-May (Craig 1994). Timing of the peak is consistent with observations from trapping conducted in 1988 and 1989 (Service 1992).

Size of migrating fish increases with later migration times. As yearlings, these fish are approximately 100 mm long when they begin their outmigration (Scott and Crossman 1973). Year-old coho collected at the Big Bar trap ranged in size from 100 mm to 190 mm and small young-of-the-year coho ranged from 44 mm to 90 mm (Craig 1994).

Peak numbers of coho smolts generally arrive into the Klamath River estuary in April and May (Wallace 1994). The number of fish declines to low levels after May and remains low until October or November (Wallace 1994). Coho captured in the spring appeared to be smolts, while fish collected in the fall were young-of-the-year YOY parr (Wallace 1994).

5.5 Reproduction

Hatchery reared coho adults that return to spawn in the Klamath system are primarily 3-year-old fish. The jack component of the run can be variable and has ranged from zero to 79 percent. Adult size may vary based on ocean conditions and run timing. In 1993, female adults returning to IGH typically ranged from 52 cm to 74 cm (FL) (K. Rushton, CDFG pers. comm. 1995). In the same season males ranged from small jacks at 41 cm to 70 cm FL (K. Rushton, CDFG pers. comm. 1995). Average number of eggs per female collected at the IGH is 2,660 eggs (K. Rushton, CDFG pers. comm. 1995).

Spawning activities follow the pattern of other salmonid species. In initiating spawning, the female fish selects a site in the stream where the stream bottom is of medium to small gravel and the current swift. At this location, the fish will excavate a long oval to round trough where the female will deposit her eggs. Van Den Berghe and Gross (1984) found nest depth to be related to fish size; larger females buried eggs as much as 2.5 times deeper than small females. The range of nest depths

observed in the study was from 8.9 cm to 26.7 cm (Van den Berghe and Gross 1984). Once the eggs are extruded from the female, an adjacent male or males (including jacks) releases sperm fertilizing the eggs. To secure and protect the eggs, the female will dig upstream covering the eggs with gravel. Large female coho may spawn up to four times in different nests, however most females spawn two times (Van Den Berghe and Gross 1984). Post-spawning, female fish will guard the redd until they die.

Development of the eggs is dependent on environmental factors, the most obvious is water temperature. With stable water temperatures of 8.9°C coho eggs can hatch in 48 days (Scott and Crossman 1973).

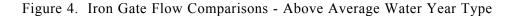
6.0 EFFECTS OF KLAMATH PROJECT ON COHO SALMON IN THE KLAMATH RIVER

6.1 Instream Flows

Reclamation has been actively involved since 1998 in developing analytical tools to identify and quantify potential flow-related effects on coho salmon and other salmonids in the mainstem Klamath River. Some of these effects are caused by IGD flow releases in the mainstem Klamath River that result from Project operations.

A number of hydrology-based analytical methods (such as the modified Tennant method used by Trihey and Associates on behalf of the Yurok Tribe and the USU - Phase I flow study) have been employed to determine an instream flow regime that would protect coho, chinook, and steelhead spawning, rearing and egg incubation.

In the Phase I report, recommended monthly instream flows were compared with mean historical IGD releases (1961-1996) (Table 15 in INSE 1999). For purposes of this BA, Reclamation compared Phase I flow recommendations to the proposed action mean and minimum flows for an above average water year type (Figure 4 and Table 5). This was because the hydrology for this water year type was closest to the pre-project (pre-1912) wet water year hydrology used in Phase I. Examination of Table 5 shows that mean time-step flows with the proposed action during above



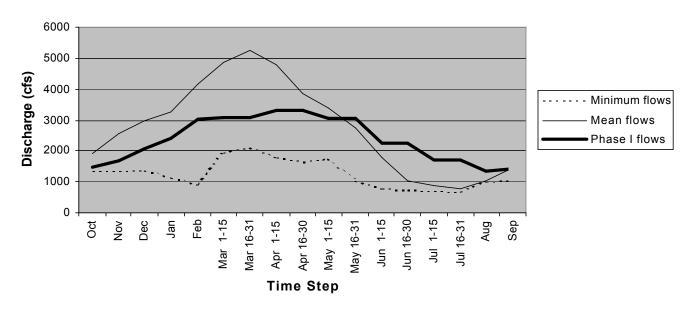


Table 5. Flow comparisons for above average water year - Proposed Action versus Phase I flows.

| Time Step | Minimum | Mean | Phase1 | % change Phase I vs | % change Phase I |
|-----------|---------|------|--------|---------------------|------------------|
| | | | | minimum | vs mean |
| Oct | 1329 | 1912 | 1476 | -9.9 | 29.5 |
| Nov | 1337 | 2547 | 1688 | -20.8 | 50.9 |
| Dec | 1387 | 2987 | 2082 | -33.4 | 43.5 |
| Jan | 1127 | 3249 | 2421 | -53.4 | 34.2 |
| Feb | 910 | 4143 | 3008 | -69.7 | 37.7 |
| Mar 1-15 | 1953 | 4864 | 3073 | -36.4 | 58.3 |
| Mar 16-31 | 2101 | 5268 | 3073 | -31.6 | 71.4 |
| Apr 1-15 | 1781 | 4805 | 3307 | -46.1 | 45.3 |
| Apr 16-30 | 1629 | 3860 | 3307 | -50.7 | 16.7 |
| May 1-15 | 1730 | 3383 | 3056 | -43.4 | 10.7 |
| May 16-31 | 1026 | 2761 | 3056 | -66.4 | -9.7 |
| Jun 1-15 | 760 | 1764 | 2249 | -66.2 | -21.6 |
| Jun 16-30 | 742 | 1031 | 2249 | -67.0 | -54.2 |
| Jul 1-15 | 705 | 870 | 1714 | -58.9 | -49.2 |
| Jul 16-31 | 680 | 772 | 1714 | -60.3 | -55.0 |
| Aug | 1011 | 1049 | 1346 | -24.9 | -22.1 |
| Sep | 1035 | 1457 | 1395 | -25.8 | 4.4 |

average water years would exceed recommended Phase I flows from September to May 15. Mean

proposed action flows would be less than Phase I flows from May 16 to the end of August. Lower flows than recommended by Phase I during this period may adversely affect habitat for rearing and outmigrating fry and juvenile coho salmon. Minimum proposed action flows would always be less than recommended Phase I flows during above average water years. The Phase I report recognized that the "lack of adequate storage may prevent the release of water necessary for the attainment of the recommended flows due to high demands during the later spring and summer period to meet existing water allocations within the Upper Klamath Basin (i.e., above Iron Gate Dam)"(INSE 1999).

Hydrology-based methods implicitly assume that macrohabitat conditions, such as water temperature and dissolved oxygen are not limiting for coho salmon in the longitudinal reach of the Klamath River studied for this BA. Dr. Hardy acknowledges the limitation of the hydrology-based methods in his Phase I report, "At this juncture, the various techniques employed implicitly assume that other factors such as water quality or temperature are not limiting. This of course is not true for the mainstem Klamath River below Iron Gate Dam where deleterious water temperatures and low dissolved oxygen have been associated with fish kills during the late summer low flow period" (INSE 1999).

Although the validity of other criticisms of hydrology-based instream flow methods is debatable (T. Hardy, INSE, per comm. 2001), the Service (1996b) summarized the following limitations of the Tennant method, one of the methods used in Phase I:

- C no consideration of the biology of individual fish species;
- do not account for differences in the periodicity and magnitude of flow variation from stream to stream;
- do not account for differences in channel morphology;
- do not apply well to spring-fed streams;
- c appear to over-estimate flow requirements in streams with great seasonal variation in flow;
- do not apply well without modification to streams where significant changes of water yield have occurred as a result of developments such as diversions or consumptive use;
- do not quantify the effects of flow changes on habitat quality; therefore, have no quantitative impact prediction or tradeoff assessment capabilities; and
- c regulated waters need more specific methodology like the Instream Flow Incremental Methodology (IFIM).

Reclamation has cooperated in development of field-based methods (Phase II) by Dr. Hardy to help address these limitations. Phase II relies on field-based quantitative methods like IFIM, rather than solely hydrology-based approaches, to determine availability of total habitat (macrohabitat and microhabitat) resulting from incremental changes in river flow. The Phase II analytical tools will be available at a later date and will be used by NMFS (D. Reck, per. comm. 2000) to evaluate the proposed Project operations.

The action described in this BA includes an effort to develop a plan of closer operational coordination and data sharing with PacifiCorp to reduce the scope and impacts of depressed flows that occur during April-June (see Section 4.0). Implementation of this effort may reduce the impacts of reducing flows on habitat and stranding fish during this period in certain years (see Figure 2).

6.2 Microhabitat - Edge Habitat

Total available habitat is computed by combining macrohabitat such as water quality and temperature with microhabitat (depth velocity, cover). Cover such as edge habitat, undercut banks, and overhanging vegetation provide essential velocity shelters, protection from predators and an important source of terrestrial insects for food.

Habitat events affect recruitment via habitat types directly related to the production and survival of eggs, larvae and fry. Chronic and acute water temperatures during the summer may reduce macrohabitat availability and may override benefits derived from the microhabitat component. The Phase II study will hopefully address this issue.

"Habitat bottleneck" refers solely to habitat limitations that affect populations of individual species (Wiens 1977). The basic premise is that populations of aquatic organisms are related to the availability of habitat through time. Adult populations are frequently determined by recruitment which is highly correlated to the amount of habitat (microhabitat and macrohabitat) for early life stages of the species.

The most critical period for YOY salmonids occurs in March, April, May, and early June (T. Shaw, Service, per. comm. 1998). YOY begin to emerge from the spawning redds and seek out stream margins providing vegetated cover which in turn provide low velocity envelopes, protective cover from predators and sources of food.

Klamath River chinook fry (FL < 55 mm) show a distinct preference for object and overhead cover associated with edge habitat. Chinook fry prefer escape cover consisting of grasses, sedges, and herbacous plants and multistem shrubs. Chinook fry are typically found within 2.0 feet distance of escape cover (G. Smith, CDFG, per. comm. 2000).

Coho salmon rearing habitats are available in the Klamath River mainstem and tributaries. Phase II results should provide further information regarding edge habitat flow needs for YOY salmonids in the mainstem that could be used to assess the impact of proposed action flows on edge habitat for YOY coho salmon.

6.3 Rearing Habitat

Rearing and emigrating salmonids are most abundant in the mainstem Klamath River in late spring and early summer (April - mid July). However, they rear in the mainstem river year-round. Fry and juvenile salmonids use the mainstem river for rearing and downstream migration to the lower river and/or estuary.

The longitudinal distribution of YOY salmonids in the Klamath River and their selection of cooler thermal refugia near tributary mouths (Bartholow 1995; INSE 1999; NMFS 1999b), instead of warmer mainstem environs implies that they utilize an avoidance strategy when water temperature may affect survival. Suboptimal temperatures, even though nonlethal, may reduce fish production.

Experiments with pulse flows in 1994 indicate higher flows (1,500 vs 1,000 cfs) over a two-day period benefitted hatchery fish by helping to decrease their travel time to the Big Bar area. Reduced travel time has been shown to increase survival by decreasing the time fish are subjected to in-river predation, disease, and stress and/or mortality associated with increasing water temperatures in the river (Craig 1994). Size of fish at time of release also plays an important role in migrational timing. Larger YOY chinook marked with adipose clips and coded wire tags migrated at faster rates than smaller fish (Craig 1994).

The available mainstem Klamath River habitat suitable for juvenile coho salmon rearing is difficult to estimate (INSE 1999 as cited by NMFS 1999b). There is generally a positive correlation between summer river flows and rearing habitat for juvenile salmonids (Bjorn and Reiser 1991; Binns and Eiserman 1979; Havey and Davis 1970; Matthews and Olson 1980 as cited in Satterthwaite 1987). The relationship of high river flows in the spring and summer and availability of rearing habitat has been well documented over the last 30 years of instream flow studies in the United States. The underlying assumption for all instream flow studies is that suitable macrohabitat (channel characteristics, water quality, and water temperature) occurs throughout the reach of river for the target species under investigation. Higher flows in the Klamath River during the summer period may not provide additional suitable rearing habitat (as is observed in other salmonid-occupied river systems) because of problems associated with high summer water temperatures, depressed dissolved oxygen levels, and fish pathogens. Phase II results should provide more information on the relationship between flow and rearing microhabitat and macrohabitat in the Klamath River for multiple water year types to allow a better assessment of effects of proposed Project summer flows.

6.4 <u>Iron Gate Dam Ramping Rates</u>

The 1999 BO for Reclamation's Klamath Project Operations stated that the rate of flow reduction (down ramping) at IGD may be a potential cause of fish stranding downstream in the Klamath River (NMFS 1999b). In the BO, NMFS acknowledged, "...that there is an intimate operational relationship between the Project and PacifiCorp facilities", and that, "...associated, intimately-involved IGD operation by PacifiCorp is authorized by this incidental take statement." As such, Term and Condition 2 in the BO stated that in coordination with PacifiCorp, Reclamation would conduct a study to determine the effects of PacifiCorp's FERC ramp rate on fish resources below IGD. This study was carried out in 1999 and the results are described in Hardin Davis, Inc. (2000). The main conclusions of this study are summarized as follows:

- 1. PacifiCorp has accurate control over ramping at IGD at flows below 1735 cfs. Ramping at flows above 1735 cfs must be controlled at Copco, and the degree of control is much less.
- 2. Past ramping by PacifiCorp has nearly always met current license restrictions (3 inches/hr or 250 cfs/hr). It has also met generally accepted agency guidelines for hourly down-ramping almost all the time. When flows were below 1800 cfs at the gage, ramp rates were below 1.0 inch per hour, and below 100 cfs per hour about 97% of the time. At this same flow range, ramp rates were less than 2 inches per hour about 99% of the time. When IGD was spilling, at flows above 1800 cfs at the gage, the results were similar. The maximum down-ramp rate in cfs was higher during spill operations, but this did not translate into a frequency of events of 2 inches or more because cfs change required to cause a 2-inch stage change increases at higher flows.

- 3. Results from the hydrodynamic model and from the pulse flow study suggest that the magnitude of a stage decrease per hour reduced by about half at a distance 50 miles down from IGD. The variables affecting the zone of influence are total flow, ramp rate, and tributary inflow.
- 4. The existing data did not identify specific areas of potential stranding habitat. However, the amount of potential stranding habitat (e.g. side channels) appears to be less between IGD and the Shasta River confluence; the reach where ramping rates at IGD are expected to have the greatest impact on river stage changes.
- 5. During the only reported incidence of stranding, the 1998 Tree of Heaven Event, major flow decreases (>2000 cfs) occurred over 1-3 day periods. The flows during this time exceeded the Iron Gate turbine capacity. Current channel morphology at the Tree of Heaven site is the result of significant past alteration by human activities.

Based on the conclusions of the Hardin-Davis ramp rate study, the following steps will be implemented in order to minimize and mitigate for any potential impacts of flow reduction (fish stranding) at IGD:

- Condition 1: PacifiCorp shall target a down-ramp rate below IGD of 150 cfs per hour when the facility is not spilling. At flows above 1735 cfs, PacifiCorp will follow the current FERC ramp rate during spill. The FERC ramp rate is 3 inches per hour or 250 cfs per hour, whichever is less "except for conditions beyond the control of the Licensee (FPC 1961)."
- Condition 2: PacifiCorp shall cooperate with CDFG to eliminate the potential for stranding from the documented stranding site known as Tree of Heaven. This will be done by on-the-ground manipulation of the point bar.

6.5 Klamath River Flows, Fall Chinook Escapement, and Juvenile Abundance, 1988 - 1998

Given the lack of coho-specific information on relationships between abundance and habitat, general trends in fall-run chinook salmon populations and their response to changes in mainstem macrohabitat and microhabitat conditions may provide a good approximation of the expected coho salmon responses to these changing conditions in the mainstem Klamath River. Chinook prefer faster and deeper water for spawning than coho salmon. However, both species, when considering the YOY and juvenile life stages, depend on edge habitat for velocity shelters, protection from predators, and food sources.

Klamath fall-run chinook adult returns typically consist of five age classes but are dominated by 3 and 4-year old fish. Historical Klamath runs consisted of 6 year classes (Fortune et. al. 1966). Fall run escapement to the Klamath River above the Trinity River confluence in 1995 and 1996 represented the highest returns since 1986-1988, but still well below historical levels. The number of fall chinook returning to the Klamath River has declined considerably since the 1960's. Fall chinook escapement consisted of stocks from IGH, and wild stocks from Bogus Creek, mainstem Klamath River, Salmon, Scott, and Shasta Rivers. Habitat loss in the mainstem and tributaries from logging, water diversions, mining, elevated water temperatures, and poor water quality has contributed to the decline of chinook, coho, and steelhead.

There has been speculation that the relatively high escapement observed in 1995 and 1996 reflected freshwater conditions in1992 and 1994 (Table 6). The relative strength of adult returns in both years may be attributed to very good ocean conditions and excellent microhabitat rearing conditions in the Klamath River in 1993. Despite drought conditions in 1992 and 1994, it appears high flow conditions in the mainstem and tributaries in 1993 compensated somewhat for poor microhabitat and macrohabitat conditions in the watershed below IGD in 1992 and 1994.

The relationship between Klamath River fall-run chinook escapement, juvenile chinook abundance, and Klamath River flows was evaluated by Craig (1998). Data from 1988 to 1998 (Table 6) showed a weak positive correlation (r = 0.194) between average daily river flow and natural juvenile chinook abundance. Data from 1989/1990 (escapement year/juvenile index year) were not included because unseasonable late spring rains in 1990 severely reduced the ability to conduct monitoring during a period of significant hatchery and natural stock emigrations (Craig 1998). There was also a weak positive correlation (r = 0.261) between spawning escapement and juvenile chinook abundance. These correlations improved when the 1993/1994 (escapement year/juvenile index year) data point was omitted. Craig (1998) speculated that the high juvenile abundance in 1994 was due to several related factors: 1) relatively low escapement in the fall of 1993 (reduced density-dependant factors); 2) low and consistent (absent significant flow peaks) late fall-spring tributary flows and; 3) the inherent productivity of Klamath Basin waters. Craig (1998) stated that "... it is a difficult, if not impossible, task to clearly ascertain which factor or combination of factors most affected a particular adult run-size or influenced the magnitude and/or health condition of the Basin's annual juvenile salmonid production." Given the complexity involved with attempting to quantify these relationships, effects of proposed Project flows on salmon escapement and juvenile abundance would be difficult to assess.

Total 1999 fall-run chinook salmon spawning escapement into the Klamath River system was estimated at 52,538 fish (CDFG 2000). This included 19,719 natural adults, 14,915 hatchery returns, and 17,904 in-river fishing harvest (CDFG 2000). Natural juvenile chinook abundance indices for 1999 and 2000 were 367,036 and 287,000, respectively, at Big Bar (Service 2001). Mean flows (May-July) in 1999 and 2000 were 9,978 and 5,173 cfs, respectively (Service 2001). For comparison, indices for natural juvenile coho abundance in1999 and 2000 at Big Bar totalled 6,033 and 4,256, respectively (Service 2001).

Table 6. Natural adult fall chinook spawning escapement (1988-1997, 1989 omitted), natural juvenile chinook abundance index (1989-1998), 1990 omitted) and average daily Klamath River flow during May-July (1989-1998, 1990 omitted), with corresponding ranks (1 = highest, 9 = lowest) (Craig 1998).

| Year | Spawning Escapement ¹ | Rank | Year | Juvenile Index ² | Rank | River Flow ³ | Rank |
|------|-------------------------------------|------|------|--------------------------------|------|----------------------------|------|
| 1988 | 29783 | 3 | 1989 | 135200 | 7 | 5628 | 5 |
| 1990 | 7102 | 7 | 1991 | 55169 | 9 | 3461 | 7 |
| 1991 | 5905 | 8 | 1992 | 165227 | 6 | 1975 | 9 |
| 1992 | 4135 | 9 | 1993 | 220439 | 5 | 11519 | 2 |
| 1993 | 9453 | 6 | 1994 | 1334078 | 1 | 2476 | 8 |
| 1994 | 20960 | 5 | 1995 | 302581 | 4 | 9856 | 3 |
| 1995 | 79851 | 1 | 1996 | 826188 | 3 | 8684 | 4 |
| 1996 | 31755 | 2 | 1997 | 128465 | 8 | 5182 | 6 |
| 1997 | 28415 | 4 | 1998 | 1038520 | 2 | 13900 | 1 |
| Avg. | 24151 | | | 467319 | | 6965 | |

¹ Spawning escapement = natural adult fall chinook spawners in the Scott, Shasta, and Salmon Rivers, Bogus Creek and mainstem Klamath River.

6.6 <u>Klamath River Water Temperature and Discharge</u>

Water surface temperatures in the Klamath River basin typically range from 0° C (32° F) to 30° C (86° F) throughout the year (Deas 2000 a, Bartholow 1995). Average daily water temperatures in the IGD to Seiad Valley reach may fall below 10° C (50° F) during winter months and can exceed 25° C (77° F) by mid-summer. Daily average water temperatures typically decline below 16.0° C (60.8° F) by early October. Seasonally the diurnal range in water temperature is greatest in the summer and smallest in winter.

Table 7 is a summary of mean hourly water temperatures and discharge averaged over various time steps based on data collected by Reclamation in 1999. Klamath River water temperatures exceeded 20° C in July and August. The highest average temperature in the 1999 field season was 21.72 ° C with a corresponding average discharge of 1,561 cfs at Seiad Valley (Table 6). These water temperature data appear to be consistent with the modeling effort by Deas (2000a) and the analysis by Bartholow (1995).

² Juvenile abundance index = Sum of daily catch of natural juvenile chinook x (mean daily river flow (cfs)/volume of river flow sampled (cfs)).

³ Flow = average mean daily Klamath River flow at Orleans USGS gage during May - July.

Deas and Orlob (1999) measured hourly water temperature at several locations in the Klamath River between IGD and Seiad Valley. Observations below the Shasta River for the period June 6 - October 1 1997 show that the diurnal temperature range (difference between the daily maximum and minimum) varies seasonally. The diurnal range was about 5° C by mid-summer, then decreased to about 2° C by mid-October (Figure 7.16 in Deas and Orlob 1999). These diel fluctuations are for the "node of maximum fluctuation" (approximately ½ days travel distance) and are not characteristic of the entire Klamath River mainstem downstream from IGD (Deas and Orlob 1999; Vogel 2000). This phenomenon dampens with distance downstream from IGD.

Table 7. Klamath River water temperatures. Information derived from Reclamation water quality study in 1999.

| Klamath River Below Iron Gate | | | | K | lamath River | Near Seiad | |
|-------------------------------|---------|---------|---------|-------------|--------------|------------|---------|
| Semi- | Average | Average | Average | Semi- | Average | Average | Average |
| Monthly | Temp. | Temp. | Flow | Monthly | Temp. | Temp. | Flow |
| Period | (° C) | (° F) | Data | Period | (° C) | (° F) | Data |
| | | | (CFS) | | | | (CFS) |
| 5/1-5/15 | 11.64 | 52.95 | 3,489 | 5/1-5/15 | 11.45 | 52.60 | 6,894 |
| 5/16-5/31 | 12.92 | 55.26 | 2,668 | 5/16-5/31 | 13.55 | 56.39 | 7,003 |
| 6/2-6/15 | 16.76 | 62.17 | 1,920 | 6/1-6/15 | 14.54 | 58.16 | 5,223 |
| 6/16-6/30 | 18.36 | 65.05 | 1,953 | 6/16-6/30 | 17.79 | 64.02 | 4,708 |
| 7/1-7/15 | 20.34 | 68.62 | 1,353 | 7/1-7/15 | 20.23 | 68.41 | 2,505 |
| 7/16-7/31 | 20.76 | 69.37 | 1,310 | 7/16-7/31 | na | na | 1,911 |
| 8/1-8/15 | 21.34 | 70.41 | 1,125 | 8/1-8/15 | 21.59 | 70.86 | 1,591 |
| 8/16-8/31 | 21.01 | 69.82 | 1,148 | 8/16-8/31 | 21.72 | 71.10 | 1,561 |
| 9/1-9/15 | 19.57 | 67.23 | 1,323 | 9/1-9/15 | 19.49 | 67.07 | 1,610 |
| 9/16-9/30 | 18.47 | 65.24 | 1,371 | 9/16-9/30 | 18.41 | 65.15 | 1,736 |
| 10/1-10/15 | 16.43 | 61.57 | 1,390 | 10/1-10/15 | 15.84 | 60.51 | 1,712 |
| 10/16-10/31 | 13.86 | 56.96 | 1,490 | 10/16-10/31 | 12.60 | 54.67 | 1,906 |
| 11/1-11/15 | 11.64 | 52.95 | 1,818 | 11/1-11/15 | 11.70 | 53.06 | 2,510 |
| 11/16-11/30 | 10.06 | 50.10 | 1,818 | 11/16-11/30 | 9.46 | 49.02 | 2,579 |

Note: All Flow Data Matches Temperature Data Time Period Samples

River flow can directly impact water temperatures in the Klamath River (Deas 2000a). Preliminary flow and temperature simulations in the sixty-mile reach from IGD to Seiad Valley suggest that during summer periods lower flows generally lead to higher downstream temperatures. Simulated temperature response for a typical mid-summer day at various IGD releases illustrates the flow-temperature interdependence. At 500 cfs, simulated daily mean water temperature increases 2.5 ° C (4.9 ° F) over the sixty mile reach from IGD to Seiad Valley, while at 3,000 cfs the simulated increase is roughly 0.9 ° C (1.6 ° F) (Table 8) (Deas 2000a; Figure 8.9 in Deas and Orlob 1999). Water temperatures are elevated at low flow rates because of an increase in transit time, less thermal mass allowing greater heating during the day, and shallower river conditions. At 500 cfs, a mean simulated temperature of approximately 25 °C was recorded at Seiad Valley, compared to about 23.0 °C at 3,000 cfs in mid-August (Figure 17 in Deas 2000a; Figure 8.9 in Deas and Orlob 1999). Thus, high water

temperatures can occur at high and low flows, depending on climatic conditions. The extent to which Project operation affects water temperature is complex and remains unclear (Balance Hydrologics 1996). Available information suggests that proposed Project flows may not influence temperatures dramatically in the Klamath River at Seiad Valley (Tables 7 and 8).

One limitation of the temperature modeling is described by INSE (1999), "At low flow rates water temperature results are compromised due to physical representation of river geometry where modeled flows are excessively shallow due to fixed trapezoidal cross sections. Maximum daily temperatures are probably too high and minimums too low for flows < 500 cfs. Mean temperatures are probably representative."

Table 8. Simulated effects of river flow on water temperature in the Iron Gate Dam to Seiad Valley

reach of the Klamath River for a typical mid-summer day.

| Simulated Iron Gate flow in cubic feet per second (cfs) | Simulated net temperature increase in the Iron Gate Dam to Seiad Valley reach in ° C and (° F) |
|---|--|
| 500 cfs | 2.5 °C (4.5 °F) |
| 1000 cfs | 2.1 °C (3.8 °F) |
| 2000 cfs | 1.3 °C (2.3 °F) |
| 3000 cfs | 0.9 °C (1.6 °F) |

Diurnal water temperatures, including maximum and minimum values, are also affected by flow regime. For low flows, daily maximum temperatures are higher and daily minimum water temperatures are lower, while at higher flows water temperature daily maximums are lower and minimum temperatures higher (INSE 1999).

Tributary influences to the Klamath River mainstem temperatures are seasonally important (Deas and Orlob 1999). During the spring, certain tributaries contribute significant inflow to the mainstem. For example, Scott River flows are appreciable and cool, derived from snowmelt runoff in the Marble mountains, and have a notable impact on the Klamath River downstream of the confluence. Conversely, the Shasta River is regulated by Dwinnell Reservoir, is heavily utilized for agriculture, and experiences a smaller, more moderate snowmelt runoff hydrograph than the Scott River (Deas and Orlob 1999). By mid- to late-spring, the river base flow drops in response to irrigation demand, and tributary contributions to the mainstem are minor. In the summer and early fall, tributary flows are small relative to the mainstem flow. Locally, these tributaries may have an impact, but generally they provide minor contribution to the water temperature of the system (Deas and Orlob 1999). The termination of irrigation in late fall results in increased inflow from the Shasta and Scott Rivers. These tributaries have small thermal mass compared to the Klamath River (and Iron Gate Reservoir), and thus can cool quickly to provide local thermal relief to the mainstem. Deas and Orlob (1999) discussed one day, October 10, 1999, when the Shasta River reduced mainstem temperature by approximately 1 EC (1.8 EF), while the impact of the Scott River was smaller because it is 30 miles downstream from the Shasta River and the mainstem cooled appreciably in the interim.

6.7 Water Temperature and Salmonid Physiology

Temperature has direct effects on physical, chemical, and biological processes in most aquatic systems. High temperatures increase chemical reactions, metabolic rates, and decrease the solubility of gases such as oxygen, carbon dioxide and nitrogen (Deas 2000a). Excessive water temperature can reduce productivity and increase mortality of aquatic organisms. Temperature affects fish physiology, specifically respiration, food intake, digestion, assimilation, and behavior.

Young-of-the-year (YOY) survival, growth, and recruitment depend on the availability of total habitat, including suitable macrohabitat (water quality and temperature) and suitable microhabitat (depth, velocity, and cover) conditions under different river flows. The availability of suitable microhabitat may not be a primary factor in the survival of YOY salmonids when acute water temperatures prevail. Chronic (>15° C) and acute (>20° C) water temperatures for salmonids in the Klamath River are based on an evaluation of existing published information on observed relationships between water temperature and chinook salmon tolerances (Bartholow 1995). These "thresholds" may create a population bottleneck by impacting YOY and juvenile coho from June to September (Table 6). The fact that juvenile salmonids persist in the Klamath River mainstem despite temperatures that generally exceed these chronic and acute temperature thresholds (Yurok Tribal Fisheries Program 1999, 2000) illustrates the complexity of this issue. Additional site-specific studies are needed to better understand the relationships between river flow, water temperature, microhabitat, and salmonid health in the Klamath River. The Phase II report should provide some of this information.

Temperature impacts are well documented for anadromous and resident salmonids, particularly chinook salmon and rainbow trout. Temperature requirements vary by life stage with the adult life stage more tolerant to higher temperatures than incubating eggs, larvae, and juveniles (Bartholow 1995).

Adult spring chinook were observed in water temperatures approaching 26° C in the John Day River (Torgersen et.al 1999). Persistence of these fish in the John Day River at ambient water temperatures exceeding the thermal optima cited for spring chinook migration (16° C) and spawning (14° C) and the upper zone of thermal tolerance (22° C) (Bell 1986, Armour 1991, Bjornn and Reiser 1991) limits suggests that the fish have developed a behavioral adaptation to these conditions. Studies of spring chinook with temperature sensitive radio transmitters in the Yakima River indicate spring chinook behaviorally thermoregulate to maintain internal temperatures 2.5° C lower than ambient stream temperatures in surrounding habitats (Berman and Quinn 1991). Although different races of chinook salmon have been widely studied with regards to temperature, separate thermal tolerance criteria have not been developed. Bartholow (1995) found no data supporting the contention that Klamath River salmonid stocks were more thermally tolerant than other west coast stocks. In fact, the small amount of information available indicates no difference (Bartholow 1995). However, there is evidence that juvenile chinook and coho salmon and steelhead persist in the Klamath River mainstem despite temperatures that generally exceed the chronic and acute temperature thresholds (Belchik 2000). To improve our knowledge on the ability of Klamath River salmon to acclimate or adapt to typical summer temperatures, controlled experiments are needed on the physiological response of Klamath River salmonid juveniles to elevated water temperatures (Williamson and Foott

1998).

Only recently, since the early 1990s, have affordable instantaneous temperature measuring devices been available. Thus, field studies on diurnal temperature effects on fish have not been done. This is an area that also needs further study (M. Deas and T. Shaw, per. comm. 2000).

In the absence of information on diurnal temperature effects, temperature acclimation studies provide some indication of effects of temperature changes on fish. Armour (1991) reported on studies of the acclimation effects in juvenile chinook salmon which found fish subject to higher initial water temperature could sustain higher maximum temperature than those acclimated to cold water (Table 9). The data suggest that, even if fish are acclimated to 20° C, you can expect 50% mortalities if temperatures reach 25.1° C during the day.

Table 9. Acclimation response for juvenile chinook salmon (Armour 1991).

| Acclimation Temperature ° C (° F) | Temperature at 50 % Mortality | | |
|-----------------------------------|-------------------------------|-----------------|--|
| | Lower ° C (° F) | Upper ° C (° F) | |
| 5.0 (41.0) | - | 21.5 (68.9) | |
| 10.0 (50.0) | 0.8 (33.4) | 24.3 (75.7) | |
| 15.0 (59.0) | 2.5 (36.5) | 25.0 (77.0) | |
| 20.0 (68.0) | 4.5 (40.1) | 25.1 (77.2) | |

Myrick (1998) evaluated the effects of temperature, ration level, and genetics on the physiology of four strains of juvenile rainbow trout (Oncorhynchus sp.) by measuring growth rates, food consumption, acute upper thermal tolerance, oxygen consumption, swimming performance and thermal preference. Thermal responses of Eagle Lake rainbow trout (O. m. aquilarum), Mt. Shasta rainbow trout (O. mykiss), and Little Kern golden trout (O. m. whitei) at temperatures of 10, 14, 19, and 25° C while receiving ad libitum rations were studied. Investigations were also conducted evaluating the physiological responses of juvenile Central Valley steelhead (O. m. irideus) to the combined effects of water temperature (11, 15, and 19° C) and ration levels at 100 % ad libitum, and 80% ad libitum.

Eagle Lake trout, Mount Shasta rainbow, and Golden trout exhibited a higher upper critical maxima than Central Valley steelhead. Eagle Lake rainbow trout upper critical thermal maxima (CTM) with loss of equilibrium ranged from 27.6° C to 32.0° C. Mount Shasta rainbow exhibited a loss of equilibrium at temperatures ranging from 27.7° C to 31.5° C, and Golden trout CTM ranged from 27.69° C to 29.95° C. Age 0 winter-run Central Valley steelhead CTM ranged between 27.8° C and 29.9° C depending on acclimation temperatures and ration size (reduced versus full ration). Central Valley juvenile steelhead preferred temperature ranges between 17° and 20° C with a mean preferred temperature of 18.3EC. Acclimation temperature affected the CTM with thermal tolerance increasing with higher rearing/acclimation temperature. Other studies also indicate an increase in thermal tolerance at higher acclimation temperatures (Myrick 1998 cited in Cherry et al., 1975; Kowalski et al., 1978; Lee and Rinne, 1980; Elliot, 1991). Under natural conditions, fish that lose their

equilibrium due to thermal stress are no longer capable of evading the thermal stressor and are considered imminent mortalities. Caution should be used when comparing these results to potential effects of maximum daily temperatures in the Klamath River on coho salmon. The brief and gradual exposure of fish to diel temperature fluctuations in a river is different than the relatively rapid temperature increase experienced by fish in CTM studies (Vogel 2000).

Little information is available on coho salmon temperature tolerance. Preferred temperature ranges for migration, spawning, egg incubation, and juvenile rearing are presented in Table 10. Studies by Konecki et al. (1995) of juvenile coho salmon near St. Helens Washington found juvenile coho could tolerate water temperatures exceeding 24° C (75.2° F) and in some cases were observed in streams with temperatures as high as 29° C (84.2° F).

6.8 Water Temperature and Fish Diseases

Spawning adults are susceptible to lethal disease at temperatures exceeding 16.0° C (60.8° F) (Armour 1991). Boles (1998) found juvenile salmon more susceptible to diseases, parasites, and predation at temperatures above 15.5° C (59.9° F). Klamath juvenile salmonids have evolved some resistance to *Ceratomyxa shasta* when water temperatures are below 16° C (Foote et al. 1999). However, these fish exhibited very high mortality rates from *C. shasta* at higher temperatures.

Ceratomyxosis is one of several significant infectious disease in the Klamath River (Hendrickson et al. 1989 cited in Foote et al. 1999). Elevated water temperatures, often in excess of 18° C during the late spring and summer have been identified as a negative factor for anadromous fish in the Klamath River (Klamath R. Basin Fish Task Force 1991, cited in Foott et al. 1999). Foote et al. (1995) examined IGH chinook juveniles captured in the mid-Klamath River (Indian and Red Cap Creeks, Orleans, and Big bar) during both their spring and autumn releases in 1995.

Table 10. Coho salmon temperature tolerance (Reiser and Bjorn (1979), Birk (1996), and Hassler (1987)).

| Life Stage | Preferred Temperature ° C (° F) | | Upper Limit ° C (° F) |
|------------------------------|---------------------------------|--|-------------------------------|
| Migration | 7.2 - 15.6 (45.0 - 60.1) | Hassler (1987) 4.0 -14.0 (39.2 - 57.2) | Hassler (1987) 25.5 (77.9) |
| Spawning | 4.4 - 9.4 (39.9 - 48.9) | 6.0 - 12.0 (42.8 - 53.6) | 25.8 (78.4) |
| Egg Incubation | 4.4 - 13.4 (39.9 - 56.1) | 4.4 - 13.3 (39.9 - 55.9) | n/a |
| Juvenile Rearing | 11.8 - 14.6 (53.2 - 58.3) | 4.4 - 9.4 (39.9 - 48.9) | 25.0 (77.0) |
| Juvenile Outmigration (Birk) | 7.2 - 16.7 (45.0 - 62.1) | 4.4 - 9.4 (39.9 - 48.9) | 25.0 (77.0) |

Infectious disease significantly affected the survival of juvenile chinook (broodyear 1994) released from the IGH in 1995 (Foote et al. 1999). Ceratomyxosis was prevalent in the June release of chinook juveniles with a high of 92% incidence of infection occurring in the third week after release. This parasitic infection was associated with intestinal hemorrhage, anemia, and high mortality. Elevated river temperatures appear to exacerbate the disease as IGH stock tends to be resistant to *C. shasta* at temperatures # 16° C. Pancreatitis and inflamation of the associated adipose tissue occurred in the majority of June out-migrants. Energy reserves were depleted in the June release group but to a lesser degree in the November release fish. The health and condition of the June released chinook juveniles captured at Big Bar (July 18) dramatically improved five weeks after release. River temperatures were above 20° C during this period, thus demonstrating that high temperature at the capture site and poor fish health are not always related. Foote et al. (1999) speculated these outmigrants may have been holding in cool-water refugia and now were rapidly moving out of the system to the estuary.

Crucial characteristics, such as immune defenses, metabolic scope of activity, and smolt development would be expected to be significantly impaired by long term exposure to elevated temperatures. Consequently, thermal refugia appears to play a significant role in the mainstem Klamath River and/or fry and juveniles rear in cooler water tributaries as they migrate down river to escape the inhospitable temperature conditions typical of the mainstem river in the summer (NMFS 1999b).

A fish kill involving juvenile chinook salmon and steelhead occurred in the Klamath River between Happy Camp and Salmon Creek (Coon Creek) confluence in June 2000 (M. Pisano, CDFG, per. comm., 2000). A large pulse of fish documented between June 18 and July 1 was dominated by chinook salmon smolts released by IGH between June 9 and June 11 (Buettner 2000). Two pathogens were found in dead fish, *C. shasta* and *Flexibacter columnaris*. Deas (2000b) summarized hydrologic, meteorologic, and water temperature data during this period. He concluded that during the period June 15-July 7, 2000 persistent warm conditions dominated the region. There was an apparent relationship between flow and temperature in the mainstem Klamath River in the area of the fish kill. At lower flows, transit time increased, leading to the potential for increased thermal loading. Flows

near Seiad Valley declined from approximately 3,000 cfs on June 15 to about 1,500 cfs by July 1, with over 60% of the decrease occurring by June 21 (Deas 2000b). Warm conditions probably accelerated the runoff from snowmelt, leaving less water in tributaries to ameliorate mainstem conditions (temperatures and flows) by late June. Also, tributaries were probably warmer than normal due to lower flows and associated increased transit times. Dissolved oxygen did not appear to be a water quality concern (Deas 2000b). Water temperature reached a peak of 24.03° C the afternoon of June 29 at Big Bar (river mile 50) on the Klamath River (Craig 2000).

Other major fish kills have been documented in 1994, 1995, and 1997 (T. Shaw, Service, per. comm., 2000). Heavy algal loads and high water temperatures likely cause fish deaths that are observed annually around mid-August in traps monitored by the Service (T. Shaw, Service, per. comm., 2000). In addition, these fish mortalities are a function of confinement and handling stresses associated with trapping under such conditions (Vogel 2000).

6.9 Water Quality Models

Klamath River water quality is a function of hydrology, upstream operations, tributaries, inflows, and meteorological conditions (Deas and Orlob 1999). The HEC5Q, and RMA-11 models were used by Reclamation to assess the impact of Project operations on water quality in the IGD-to-Seiad Valley reach of the Klamath River. HEC5Q was used to compute the temperature of water released from IGD using an average daily time step (Hanna and Campbell 2000). The RMA-11 model was used to compute Klamath River water temperatures in August using an hourly time step (Deas and Orlob 1999).

6.9.1 HEC5Q Water Quality Model

The period of record for all model runs was water years 1961-1997. Input flow data for the HEC5Q model runs was obtained from the KPOPSIM simulations and subsequently the MODSIM outflow data. The assumptions and conditions assumed in the KPOPSIM and MODSIM simulations are not presented here, only the assumptions pertinent to the HEC5Q model runs.

6.9.1.1 Systems Impact Assessment Model (SIAM) Multiple Year Model Assumptions

The SIAM developed by the USGS was used to assess the water quality on the Klamath River. Within SIAM are the MODSIM and HEC5Q models. Binding the models and data is the user interface for SIAM which tracks the options that are to be simulated, passes data and simulation results as necessary to the appropriate models, and summarizes the output for convenient display. USGS staff in late 1999 modified an earlier version of SIAM to enable it to identify of a range of years for a simulation. The range can be as short as one year or as long as the entire period of record. SIAM was also modified to allow selection of meteorological data either to match the flow data years or to evaluate different sets of flow and meteorology. For example, selection of a "critically dry" water year, such as 1992, and the meteorology for 1996 is now possible. Synthetic meteorological data, if available, may also be used.

The HEC5Q water quality component is not capable of performing true multiple year simulations.

However, within SIAM, flow and meteorology data are provided to HEC5Q in sequence with the previous year's ending simulation results forming the next year's initial conditions. Therefore, in multiple year simulations in HEC5Q, the initial water quality for each reservoir at the beginning of each year is a single value equal to the reservoir discharge water quality on the last day of the previous year's simulation. Each reservoir is assumed to be completely mixed at this point resulting in homogeneous water quality throughout the water column. The output from the HEC5Q model within SIAM is a 360-day simulation (twelve 30-day months) of average daily temperature (EC) and dissolved oxygen concentration (mg/L). The computation of daily flows for HEC5Q in cfs from the MODSIM output in af per month does, however, use the traditional calendar for the number of days per month. These calculated flows are simulated for 30-day months by HEC5Q. SIAM formats the output data file to insert five blank days at the end of each year simulated (i.e., days 1-360 are model output, days 361-365 not predicted, day 366 is the first day of the following year). Thus, all years in the formatted output file are 365 days in length.

6.9.1.2 Methods and Assumptions for Historical Meteorology (1961-1997)

There are several weather site locations throughout the basin, such as Klamath Falls, OR, Medford Jackson County, OR and Montague-Siskiyou, CA airports; the Medford Jackson County, OR record being the most complete for the period of record desired for model simulations. However, there were significant differences between the Medford weather data and the Montague-Siskiyou data. Weather data and estimate of cloud cover based on precipitation and visibility from Montague-Siskiyou airport had been used for calibration and validation of the water quality component (HEC5Q) of SIAM prior to these recent simulations (Hanna and Campbell 2000). Therefore, the Medford Jackson County airport, OR data set was adjusted to more closely emulate the Montague-Siskiyou data set by comparing data for both weather stations from January, 1994 through December, 1998. The annual average air temperature, dew point, wind speed, and cloud cover for both locations were computed. An adjustment factor was applied to the Medford data to create an annual average value for each of these parameters identical to the Montague-Siskiyou values (Hanna and Campbell 2000). The adjustment factors used to modify the Medford data to be applicable in the Klamath River basin were:

| _ Decrease Medford Jackson County air temp by 3.4° F |
|--|
| Decrease Medford dew point by 7.7 ° F. |
| Increase Medford wind speed by 0.36 mi/hr. |
| Increase cloud cover by 1.3 tenths. |

The resulting meteorological database was used consistently for all requested flow scenario simulations.

6.9.1.3 Flow Scenario Simulation Methods and Assumptions

The MODSIM output data files used for SIAM water quality simulations were as follows:

- 1) ferc esa.xy which uses the FERC release schedule at IGD scenario,
- 2) esa fp1.xy which uses the USU Phase I report recommended minimum instream flows at Iron

Gate Dam scenario, and

3) no proj.xy which uses the without dam or irrigation project river flow scenario.

HEC5Q requires a set of inflow water quality conditions for each year simulated. That water quality data set is currently used for all inflows and accretions throughout the model domain for the simulation, except Big Springs. The Big Springs accretion below JC Boyle Reservoir is an exception and is specifically characterized to enter at river mile 224.5 and supply a constant 100 cfs that varies from 11 - 15° C throughout the year. The measured 1996 water quality data record at Keno was used to characterize inflow water quality for the simulations identified above. In the final contract completion report, it was stated that USGS had explored the possibility of synthesizing inflow water quality data by calculating the equilibrium temperature from the historical Medford meteorology database using the Corps of Engineers HEATX model that is included in of the suite of models for HEC5Q. The resulting equilibrium temperatures were averaged by either a 20-day or a 30-day running average and substituted for the 1996 Keno water quality data set. USGS found that neither method resulted in a significant improvement in the error statistics compared to using the Keno, 1996 data set. Therefore, the Keno, 1996 data set was used for all flow scenario simulations. It may be possible to improve the inflow water quality characterization for the historical period of record, but additional data and time would be required to allow this estimation process to occur.

6.9.1.4 Meteorological and Water Year Type Determination

Individual year simulations that combine different meteorological and water year types are based on meteorological year types (hot, cool, and median); and the water year types (wet, average and dry). The adjusted Medford air temperature data base was statistically evaluated and average air temperature during the April 1 - September 30 period for each year of record was used to categorize the years into hot, median and cool meteorologic year types. 1992, 1964, and 1979 correspond to the hot, cool, and median meteorological year types, respectively. Determination of water year types was performed in coordination with Reclamation Klamath Area Office and Denver TSC staff. The total Upper Klamath Lake inflow for April through September of each year was evaluated. 1983, 1989, and 1992 correspond to wet, average, and dry water year types, respectively. The final contract completion report contains the list of data used for determining meteorological and water year types. Table 11 summarizes the year types.

Table 11. Summary of Meteorological and Water Year Types.

| Meteorological Year Type | | Water Year Type | |
|--------------------------|------|-----------------|------|
| Type | Year | Туре | Year |
| Hot | 1992 | Dry | 1992 |
| Median | 1979 | Average | 1989 |
| Cool | 1964 | Wet | 1983 |

6.9.1.5 No Irrigation Project Model Methods and Assumptions

The HEC5Q model application for this scenario was developed to expand the model domain upstream from Keno, Oregon to Upper Klamath Lake, Oregon, which is now the upstream boundary/reservoir for the without irrigation project model. Simplified bathymetric data for Upper Klamath Lake was included in this model. The data were developed using an elevation/storage/surface area table for the lake. The outlet elevation of Upper Klamath Lake in this HEC5Q model application is 4139 ft which is the same elevation as the minimum Upper Klamath Lake elevation used by KPOPSIM⁴. River bed elevations from historic USGS gage records were used and the channel cross-section of the river reach between Upper Klamath Lake and Keno was estimated to have a bottom width of 78 feet and a side slope ratio of 3:1 (trapezoidal cross section). Data characterizing channel shapes for the reach between Upper Klamath Lake and Keno were unavailable. All downstream reservoirs in the HEC5Q model domain were removed. The inflow water quality used was the Keno, 1996 data set, as discussed above. The basin-wide flows were obtained from the no proj.xy MODSIM file. It should be noted that in the MODSIM application that the downstream reservoirs, J.C. Boyle, Copco, and Iron Gate remain in the model with a small capacity (1 acre-foot) that is held constant throughout the simulation. The inclusion of reservoirs in the water quantity model simulation does not effect the water quality model prediction. The meteorology used for this simulation was the adjusted Medford data set previously discussed.

The resultant model runs were provided to Dr. Hardy in January 2000 for use in the PHABSIM and bioenergetic modeling for Phase II. Water quality modeling (HEC5Q) indicated changes in reservoir management such as maintaining maximum storage capacity in the spring would reduce IGD outfall water temperature slightly (1 to 3° C). Temperature changes at Seiad Valley would range from 1 to 2° C (S. Campbell, per. comm. 1998). The RMA-11 modeling results showed that reducing storage provided little benefit to downstream temperatures, while increasing storage increased potential for moderate temperature control well into the summer months (Deas and Orlob 1999). The HEC5Q results were not comparable to the RMA-11 modeling results of Deas (2000 a) and Deas and Orlob (1999) because of different objectives. The HEC5Q model was used for general planning purposes with longer flow time steps, whereas the Deas (2000 a) and Deas and Orlob (1999) studies were more detailed and used shorter time steps in a shorter reach of river (60 miles) (M. Deas, per. comm. 2000).

⁴ This elevation is higher than the original reef elevation before excavation of the channel at the Upper Klamath Lake outlet and simply signifies the minimum lake level for the KPOPSIM simulations.

7.0 CUMULATIVE EFFECTS

Cumulative effects of State and private activities on anadromous fish species in the Klamath Basin are significant. Since 1906, fish habitat conditions throughout the watershed including headwater streams, Upper Klamath Lake (UKL), the Klamath River from Link River Dam to Klamath California, IGD and tributaries below IGD have been altered by human activities. Operation of the Project has altered UKL elevations and Klamath River flows downstream from IGD. Marsh lands surrounding UKL have been converted to agricultural use diminishing the capacity of the lake to reduce nutrient levels.

Klamath Basin anadromous fisheries have declined precipitously since the early 1900's (INSE 1999). Steelhead and chinook salmon above the confluence with the Trinity River have been determined by NMFS to not be at risk of extinction. A decision to list steelhead will be made by NMFS in the future. Chinook stocks below the confluence of the Trinity and Klamath Rivers are being considered for listing as threatened. Normally, robust populations can withstand environmental perturbations and recover over time; however, this is not case for anadromous fishes in the Klamath River for the following reasons.

Loss of fish habitat, problems with chronic and acute water temperatures and excessive nutrients, commercial over harvest, and climatic changes have resulted in declining populations of steelhead, chinook and coho salmon. The combination of timber management practices, agricultural practices, placer mining, water diversions in the Scott and Shasta River watersheds and the construction of hydroelectric dams appear to have individually and cumulatively caused significant reduction in spawning, rearing, and emigration habitat throughout the watershed. Loss of these habitats has resulted in declining populations.

During the last 40 years, a large body of information has been collected regarding the effects of water temperature on salmonid adult migration, spawning, egg incubation, alevin emergence, fry and juvenile rearing. Bartholow's (1995) literature review of salmonid temperature tolerances and study of Klamath River water temperatures support the premise that high summer temperatures (\geq 15E C from late June through early September) have a detrimental effect on coho and chinook salmon and steelhead trout.

High water temperatures found in the river are primarily a function of climate and massive landscape changes that have occurred throughout the Klamath River watershed. Water temperatures recorded at Klamathon in the early 1900's (pre-project) indicate the Klamath River was, on average, several degrees cooler than present (M. Belchik, Yurok Tribe, per. comm.1998). Additionally, flow blockage by dams and degradation of tributary habitat have eliminated most or all of the thermal refugia areas in the upper portion of the Klamath River below IGD thus forcing greater reliance on mainstem habitat (M. Belchik, Yurok Tribe, per. comm.1998).

Fish kills occur in the lower Klamath River and Upper Klamath Lake due to poor water quality. For example, bacterial fish diseases such as *F. columnaris* thrive in high water temperatures typical of the summer months in the lower river. *Aeromonus hydrophylla*, another bacterial disease and anchorworm, a parasitic copepod, are also indicators of the stresses affecting the fisheries. High

water temperatures and low dissolved oxygen combined with bacterial diseases and parasites were largely responsible for the 1997 and 2000 fish kills downstream from IGD. Dead salmon are typically collected annually during the second week in August in fish traps monitored by the Service at Big Bar (river mile 50). These deaths are attributed to heavy algal loads and high water temperatures (T. Shaw, Service, per. comm. 2000).

Water diversions from Klamath River basin tributaries have played a significant role in the decline of Klamath River salmonids. Historically, tributaries played a vital role in sustaining coho, steelhead, and chinook stocks in the Klamath Basin. Diversions on tributaries during the irrigation season (May to October) reduce stream flow. These low flows prevent fall chinook from migrating up the Scott River past Etna Creek (river mile 42.2) during average to dry years (D. Rogers, CDFG. per. comm., cited in Vogel 1997). Low flows also limit coho and steelhead juvenile rearing habitat and can strand juvenile fall chinook, coho, and steelhead when the irrigation season begins (CH2M Hill 1985 cited in Vogel 1997). These activities have also altered water temperature, water quality, and the duration, frequency, and magnitude of Klamath River flows.

Watershed conditions in the Klamath River Basin exhibit a legacy of over a hundred years of livestock grazing, some of which was very intensive. The Shasta and Scott Rivers has a long history of stream diversions. Diversion dams block salmon from migrating upstream. Riparian vegetation has been extensively reduced or removed along the Shasta and Scott rivers, as well as other tributaries, causing increased water temperatures and lack of instream cover for salmon and steelhead. Unscreened or ineffectively screened diversions have resulted in fish strandings. In one documented case on a tributary of the Scott River, the following stranded fish were counted: 1,488 young steelhead and 105 young coho salmon (Taft and Shapovalov 1935 cited in Vogel 1997). Agricultural practices in the Lost, Shasta, and Scott River watersheds may have released herbicides and pesticides into the Klamath River. However, no evidence exists indicating adverse affects of pesticides or herbicides on Klamath River resident or anadromous fish. Livestock wastes and fertilizer runoff contributes excess nutrients (nitrogen and phosphorus) to the stream. As a result, aquatic plant and algae growth is stimulated. After these plants die, the decomposition process by bacteria can demand more oxygen than the living plants produce, which lowers the oxygen levels in the stream (Vogel 1997). In combination with high temperatures and low streamflow, these decreased oxygen levels can be stressful or lethal to adult and juvenile salmon. Critically low levels of oxygen have been measured in the Shasta River in recent years (D. Maria, CDFG, per. comm. cited in Vogel 1997).

Upper Klamath Lake and the Klamath River are highly eutrophic systems from naturally and mancaused phosphorous and nitrogen compounds and pollution in the form of ammonia and nitrates. Waste water from Klamath sewage treatment plant, U.S. Timberlands, and South Suburban sewage; leachates from the Columbia Plywood log storage facility; return water from the Klamath Project area; and irrigation returns in the Scott and Shasta watersheds all contribute to the high nutrient load and biological oxygen demand in the Klamath River above and below IGD. High nutrient levels promote plant and algal growth, which cause diel fluctuations in the river's dissolved oxygen level because of plant respiration. Water quality degradation as a result of these activities cannot be discounted as a major factor contributing to the decline of Klamath River steelhead, coho, and chinook.

Commercial ocean fisheries have also reduced salmonid stock abundance in the Klamath River system

up to 70 percent (Rankel 1980 cited in Vogel 1997). Marine harvest in the Oregon Coast and SONCC ESUs occurs primarily in nearshore waters off Oregon and California (Weitkamp et al. 1995). Commercial landings of coho salmon in Washington, Oregon, and California show relatively constant landings between 1882 and 1982, ranging between 1.0 and 2.5 million fish, with a low of 390,000 fish in 1920 and a high of 4.1 million fish in 1971 (Shepard et al. as cited in Weitkamp et al. 1995). Coho salmon landings off the California and Oregon coast ranged from 0.7 to 3.0 million in the 1970s, were consistently below 1 million in the 1980s, and averaged less than 0.4 million in the early 1990s prior to closure of the fisheries in 1994 (Pacific Fishery Management Council (PFMC) 1995 cited in NMFS 1997a). This decline largely reflects reductions in allowable harvest, which were imposed in response to perceived declines in production (Weitkamp et al. 1995).

Timber harvest activities and silvicultural practices dating back to the early 1930's have resulted in extensive degradation of fish habitat in the lower Klamath River watershed and has contributed to the decline of Klamath River salmonids. Road construction associated with these activities and practices created impassable barriers to steelhead and salmon spawning areas in Coon, Crawford, Little Girder, and Beaver Creeks (Taft and Shapovalov 1935 cited in Vogel 1997). Logging caused aggradation in the lower reaches of Blue and Roach Creeks, blocking spawning access during low water (ESA 1980, Payne 1989 cited in Vogel 1997).

Mining in the Klamath River Basin has damaged fish habitat from heavy silt loads. One study of mining impacts was performed in 1934 by the U.S. Bureau of Fisheries (Taft and Shapovalov 1935 cited in Vogel 1997). An analysis of hydraulic mine operations on the East Fork Scott River involved taking samples of benthic macroinvertebrates located on riffles above and below a tributary carry considerable mining silt. Above the silted site, the gravels contained an average of 249 organisms per square foot while below the muddy tributary the average was 36 organisms per square foot (Vogel 1997). These stream fauna represent important food for salmon and steelhead and their loss reduces the capacity of the stream to support fish populations.

In addition to reduction in fish food, silt from placer mining covers salmon redds and suffocates the salmon eggs (Smith 1939 cited in Vogel 1997). The level of egg mortality seems related to the amount of silt. Also, pools filled in with silt leave no hiding or rearing places for fish (Vogel 1997).

Generally, the available water supplies in the Upper Klamath River Basin are insufficient to meet the competing demands for water supplies of the basin in every water year type. Water rights in most of the Upper Klamath Basin are currently unquantified and unadjudicated. The State of Oregon is proceeding with an adjudication of the Klamath River in Oregon. The Upper Klamath Basin Working Group is working with private entities throughout the Upper Klamath Basin to prioritize watershed restoration projects and implement restoration projects on a large and small scale using federal and private funding. It is likely that additional wetland areas will be reclaimed and restored, and degraded riparian areas fenced and restored. Reclamation is seeking additional sources of water and storage capacity to assist in meeting the competing demands for water in the basin.

The timing of flow events is also important because the life cycles of many aquatic and riparian species are timed to either avoid or exploit flow events of different magnitudes. The timing of high or low flow events provides environmental cues for fish to initiate spawning (Montgomery et al. 1983),

egg hatching (Naesje et al. 1995), rearing (Seegrist and Gard 1972), and migration (Trepanier et al. 1996).

Although no Klamath River-specific data exists, generally a positive flow-versus-survival relationship has been found in most geographic areas where this relationship has been studied (Cada et al. 1994). This generally means that as river flows increase, fish survival increases. However, there are studies that have demonstrated that a positive relationship does not occur uniformly for all ranges of flows (Vogel 1998).

Studies have shown that high flows maintain ecosystem productivity and diversity. For example, high flows remove and transport fine sediments which otherwise would fill interstitial spaces in productive gravel habitats (Beschta and Jackson 1979). Other studies support the premise that higher flows would result in higher salmonid smolt survival because these fish would outmigrate faster and reduce exposure time to poor mainstem habitat conditions (Wagner 1974, Lundquist and Ericksson 1985, Glova and McInerney 1977, and Smith 1982 cited in McCormick and Saunders 1987).

High mainstem river spring flows may be necessary to provide rearing habitat for fry and juvenile coho and other salmonids outmigrating from the tributaries. Degraded fish habitat and poor water quality conditions in some tributaries, especially in low water years, may prematurely force the outmigration of salmonids into the mainstem Klamath River. The results of Phase II studies should provide additional information regarding flow needs for rearing salmonids.

Additional baseline studies are needed on fish distribution and relative abundance, location of crucial spawning and rearing areas in the mainstem and tributaries, and flow studies determining habitat conditions for all life stages of chinook, coho and steelhead under a range of flows and water year types. Further, data are not available to quantitatively determine the survival benefits for each species and life stage or the requirements to achieve long-term conservation and restoration of the Klamath River fisheries. Without this information, it is very difficult for Reclamation to completely assess the cumulative impacts of the action that is the subject of this BA.

8.0 DETERMINATION OF EFFECTS

Reclamation has determined that the effects of on-going operation of the Project, that is the subject of this BA, is likely to adversely affect the SONCC coho salmon. Further, Reclamation has determined the proposed action may adversely modify critical habitat for that species. PacifiCorp's operation of IGD, subject to the FERC license restrictions, Reclamation's annual plans, and Conditions 1 and 2 described in Section 6.7 will not jeopardize coho salmon. These determinations are made considering the following information:

- On-going operation of the Project will result in flows in the Klamath River downstream from IGD that may affect rearing and outmigrating fry and juvenile coho salmon.
- On-going operation of the Project could place rearing salmonids at risk (depending on water year type) because the operation could result in a combination of high water temperature (\$15° C), low dissolved oxygen, and low flows. The relationship between the Project's effects on water temperature and summer/fall mainstem river flows is complex (Balance Hydrologics 1996), thus limiting Reclamation's ability to assess the Project's effects.
- The Klamath River has likely always been a relatively warm river system. Insolation (solar radiation) and ambient air temperatures are primary factors affecting water temperatures in most rivers, including the Klamath. These climatic factors are completely independent and are not affected by Project operations. These factors influence water temperatures as distance increases downstream from IGD (Balance Hydrologics 1996; Hanna 1997). Currently-depressed salmonid populations combined with successful introduction of numerous warm water fish species into the reservoir system suggests that natural climatic factors combined with major landscape alterations in the Klamath River watershed and its tributaries have caused higher water temperatures, thus favoring fish species other than salmonids.
- Additional research is needed to assess the impact of on-going Project operations and other activities in the Klamath Basin on anadromous fish. Over the last 50 years, much information has been collected by federal, state, tribal, and corporate entities regarding Klamath River salmonids. The information describes fish habitat and their populations in the Klamath River watershed dating back to the 1940's. Recent studies by CCFWO, the Yurok Tribe of California and the Karuk Tribe are valuable in understanding the Klamath River fisheries and the overall mechanics of the watershed. Additional studies are needed to gain a comprehensive understanding of the Klamath Basin aquatic ecosystem and should focus on obtaining 1) information on spatial distribution and temporal abundance of fish (all life stages) within the mainstem river and it's tributaries, 2) the relationship of flow and the availability of spawning, incubation, rearing, and outmigration habitat, 3) the effects of water quality on egg to smolt survival, 4) reliable data on run strength in the mainstem using direct enumeration, 5) detailed information on pollution sources and relative contribution of each source to the nutrient loads in the Klamath River, and 6) diurnal temperature effects on fish.
- Macrohabitat conditions, primarily elevated water temperature from late June through
 September, may outweigh the benefits of suitable microhabitat (depth, velocity and cover) for

YOY and juvenile salmonids. Phase II results will hopefully provide additional information on this issue. Microhabitat appears to be most limiting during the spring (March, April, May, and early June) and relates to river stage and availability of mainstem Klamath River edge habitat. Reclamation will work to develop a plan of closer operational coordination and data sharing with PacifiCorp to reduce the scope and impacts of depressed flows that occur during the April to June period. In addition, ramping rate conditions implemented by PacifiCorp may minimize potential stranding impacts and should benefit coho salmon.

- Elevated water temperatures in the river downstream from IGD from late June through September create a population bottleneck because water temperature exceeds chronic (> 15° C) and acute (>20° C) thermal thresholds for YOY and juvenile salmonids. Bartholow (1995) reported acute thermal effects on salmonids, especially egg and larval life stages, could be expected at mean daily water temperatures of 20° C, or for consecutive exposures at a weekly mean temperature at 15° C.
- Implementing river flows greater than those resulting from on-going Project operation downstream from IGD from July through September (Table 4) will not likely reduce mean water temperature to levels below chronic and acute levels for salmonids (Table 6). Deas and Orlob (1999) reported that higher flows from IGD in August resulted in water temperatures being reduced approximately 0.6° C, but not reduced below the chronic or acute levels typical of summer conditions. The temperature of water released from IGD and temperature records at Seiad from late June through early September in many water year types approach or exceed acute thermal thresholds and may be a contributing factor to fish kills in the mainstem⁵. Although fish do survive these temperatures, the complex relationship of river flows and water temperatures, and their effects on the fishery in the Klamath River warrants further investigation. Phase II results will hopefully provide additional information on this issue⁶.

⁵ A fish kill in 2000 coincided with a water temperature of 24.03° C and a discharge of about 1,500 cfs in July. Releases at IGD were approximately 1,000 cfs.

⁶ Care should be exercised when applying laboratory results of thermal preferences of wild fish because there may be unquantified interactive effects from other factors including predation, inter- and intra-specific competition for microhabitat, availability of food for maintaining high metabolic rates, and instream hydraulics. These factors can influence the temperature regimes tolerated by wild and hatchery fish (Myrick, 1998).

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10.0 PERSONAL COMMUNICATIONS

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